



# **Hope Bay Project**

2018 Socio-economic Monitoring Program

May 2019 Project No.: 0462113-0008



May 2019

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2018 Socio-economic Monitoring Program

**ERM Consultants Canada Ltd.** 1111 West Hastings Street 15th Floor Vancouver, British Columbia Canada V6E 2J3

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# EXECUTIVE SUMMARY

The Hope Bay Socio-economic Monitoring Program (SEMP) is conducted annually in compliance with the revised Term and Condition No. 28 of the Amended Doris North Project Certificate No. 003 issued by the Nunavut Impact Review Board (NIRB).

The purpose of the SEMP is, among other things, to verify the accuracy of socioeconomic impact predictions made in the Doris North Final Environmental Impact Assessment (FEIS) and Madrid-Boston FEIS and to determine the effectiveness of planned mitigation measures.



With revisions to the SEMP Plan, the SEMP report consists now of 60 socio-economic indicators. TMAC provided data for 42 indicators. The remaining community-level indicators required data from other sources, including the Government of Canada (GC), Government of Nunavut (GN), Nunavut Bureau Statistics (NBS), Nunavut Housing Corporation (NHC), Royal Canadian Mounted Police (RCMP), and Nunavut Arctic College (NAC).

# KEY RESULTS FROM THE HOPE BAY SEMP FOR 2018 INCLUDE THE FOLLOWING:

#### **ECONOMIC DEVELOPMENT**

- TMAC paid \$9.8 million to the Kitikmeot Inuit Association (KIA), Nunavut Tunngavik Incorporated (NTI) and the Kitikmeot Corporation to promote the social, economic, and cultural well-being of Inuit in Nunavut.
- TMAC paid \$1.3 million to the GN in territorial taxes that support the provision of government programs and services.

# **CONTRACTING AND BUSINESS EXPENDITURES**

The Project had a positive effect on business development in the Kitikmeot represented by an increase in the number of registered Inuit Firms and an increase in procurement from Inuit owned businesses.

\$182.5 million in contracts awarded to businesses

\$68.0 million in contracts awarded to Inuit owned businesses

## EMPLOYMENT

TMAC and contractors hired up to 598 workers with an average workforce effort of 2,034 hours per worker.

#### **PROJECT EMPLOYMENT SINCE 2014:**



 Up to 51 Kitikmeot Inuit (8% of total workforce) and 14 Inuit from outside of the Kitikmeot (2% of total workforce) worked at the Project. Highest level of employment by community was the following:



- Employee turnover rate for all Project employees falls within what would be expected for a project of this type.
- Female participation in the workforce was relatively low.
   Female 8%
   Women 3%
   Inuit Women 3%
- TMAC will work towards hiring more women and increasing the number of hours worked by women as the Project advances.

# EXECUTIVE SUMMARY (continued)

- TMAC paid salaries totaling \$22.0 million; of that, \$1.9 million was paid to Inuit workers.
- Inuit employees held a mix of unskilled, semi-skilled and skilled positions, while being underrepresented in professional and management positions.
- By department, Inuit employees worked in site operations and site services, and to a lesser degree in exploration and underground mining.
- TMAC provided 133 hours of general training to Inuit workers, 213.5 hours of health & safety related training, and 8,290 hours of work-related training.

### **EDUCATION AND TRAINING**

- TMAC spent an estimated \$85,500 to support school-based initiatives including Career Awareness Sessions, High School Awards, and Mining Matters events.
- To increase the understanding of Project employment opportunities, TMAC hosted five Community Information Sessions and five High School Information Sessions.

## **POPULATION DEMOGRAPHICS**

TMAC employees did not migrate to the Kitikmeot region.

# COMMUNITY INFRASTRUCTURE AND PUBLIC SERVICES

The demand for public housing continues to grow in the Kitikmeot. In 2018, the number of people on public housing waitlist significantly exceeded the number of available public housing:



Public housing waitlist as a percentage of available housing stock

There were no new approvals under the Nunavut Down Payment Assistance Program (NDAP) in 2018/19 in any of the communities. Housing status of Project employees is unknown; the housing status survey is to be developed in the coming year.

- Project use of GN emergency services continues to be negligible with no utilization in 2018.
- The demand for police services generally increased in Kitikmeot communities, with the exception of Taloyoak. In 2018, there were 4,688 police calls in the region:



Number of police calls in 2018 Percent change from 2017 to 2018

# INDIVIDUAL AND COMMUNITY HEALTH AND WELLNESS

- Between October 2017 and September 2018, the Project reported 14 new counselling and life smart coaching cases.
- Ten Inuit left TMAC employment, with five terminated by TMAC and five voluntary terminations. Reasons for leaving included an alternative employment opportunity in a home community, dissatisfaction with work hours, as well as family commitments or conflicts with lifestyle and rotational work.
- Country foods were served to Project employees
   20 times in 2018 and Inuit workers regularly utilized the
   Country Food Kitchen.
- It does not appear that the Project increased the cost of food in the region as prices decreased in 2018 in Cambridge Bay, Gjoa Haven and Taloyoak:



# ACKNOWLEDGEMENTS

This report was prepared for TMAC Resources Inc. (TMAC) by Klaudia Sieminska (BA, MA), Dr. Kent Gustavson (B.Sc., M.Sc., Ph.D.) and Veronica Mauel (BA, MSEM) of ERM Consultants Canada Ltd. (ERM). Project management was provided by Nicole Bishop (B.Sc.). Marc Wen (M.Sc., R.P.Bio.) was the Partner in-Charge. The help and information provided by Alex Buchan, Julia Micks, Ikey Evalik and others of TMAC is gratefully acknowledged. This report also benefited from comments provided by the Hope Bay Socio economic Monitoring Working Group and the Kitikmeot Socio-economic Monitoring Committee.

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# ACRONYMS AND ABBREVIATIONS

the Belt	The Hope Bay Belt
CAPEX	Capital Expenditure
Care and Maintenance	Project activities consisting of regular site and infrastructure maintenance, and ongoing environmental monitoring to ensure a safe and stable condition. Project development and operation activities are suspended.
CIRNAC	Crown-Indigenous Relations and Northern Affairs Canada
СРА	Chartered Professional Accountants
CPI	Consumer Price Index
Doris	Doris Project (also known as the Doris North Project in regulatory approvals and permits)
EFAP	Employee and Family Assistance Program
ERM	ERM Consultants Canada Ltd.
FAI	First Aid Injury
FEIS	Final Environmental Impact Statement
GC	Government of Canada
GN	Government of Nunavut
HR	Human Resources
HSLP	Health Safety and Loss Prevention
IIBA	Inuit Impact and Benefit Agreement
INAC	Indigenous and Northern Affairs Canada (now CIRNAC)
Inuit	Aboriginal peoples of northern Canada and Greenland. In the context of Nunavut, those with status under the Nunavut Agreement.
IQ	Inuit Qaujimajatuqangit
KIA	Kitikmeot Inuit Association
KitSEMC	Kitikmeot Socio-Economic Monitoring Committee
KQB	Kitikmeot Qualified Businesses
MAI	Medical Aid Injury
MMC	Miramar Mining Corporation. The parent company that owned the Doris Project prior to Hope Bay Mining Limited.
NAC	Nunavut Arctic College
NAICS	North American Industry Classification System
NBS	Nunavut Bureau of Statistics
NDAP	Nunavut Down Payment Assistance Program
NFPS	Nunavut Food Price Survey

NHC	Nunavut Housing Corporation
NIRB	Nunavut Impact Review Board
Non-KQB	Other Kitikmeot-based businesses
NTI	Nunavut Tunngavik Incorporated
NWB	Nunavut Water Board
Nunavummiut	Residents of Nunavut
OPEX	Operating Expenditures
Phase 2 (Madrid- Boston) Project	Phase 2 represents the next stage of continued mining operations within the Hope Bay Greenstone Belt, including mining at Madrid North, Madrid South and Boston sites, supported by continued operations at Doris and Roberts Bay.
PME	Personal Mobile Equipment
RCMP	Royal Canadian Mounted Police
RWI	Restricted Work Injury
SEMWG	Socio-economic Monitoring Working Group
SEMC	Socio-economic Monitoring Committee
SEMP	Socio-economic Monitoring Program
the Project	Hope Bay Project
TIA	Tailings Impoundment Area
TMAC	TMAC Resources Inc.
TPD	Tonnes per day
VSEC	Valued Socio-economic Component

# 1. INTRODUCTION

# 1.1 Hope Bay Project Overview

TMAC Resources Inc. (TMAC) holds mineral claims, leases and one Inuit Mineral Exploration Agreement that comprise an approximately 20 × 80 km property (Figure 1.1-1). These mineral holdings comprise the Hope Bay Belt (the Belt), on which the primary gold deposits Doris, Madrid North, Madrid South and Boston are located. The Belt is host to numerous other prospective areas which suggest that economic reserves will continue to be delineated, permitted and developed, creating a multigenerational operation. Through a staged approach, the Hope Bay Project (the Project) is scheduled to achieve mine operations in the Belt through mining at Doris, Madrid North and South, and the Boston deposit.

Following acquisition of the Project by TMAC in March 2013, planning and permitting, advanced exploration and construction activities were focused on bringing Doris into gold production in early 2017. In 2016, the Nunavut Impact Review Board (NIRB) and Nunavut Water Board (NWB) granted an amendment to the Doris North Project Certificate (NIRB Project Certificate 003) and Doris Type A Water Licence (NWB Type A Water Licence 2AM-DOH1323), respectively, to expand mine operations to six years and mine the full Doris deposit. Mining and milling rates were amended to a nominal 1,000 tonnes per day (tpd) to 2,000 tpd. The Madrid-Boston Project includes the construction and operation of commercial mining at the Madrid (North and South) and Boston sites, and the continued operation of Roberts Bay and the Doris site to support mining at Madrid and Boston. The Madrid-Boston Project Final Environmental Impact Statement (FEIS) was submitted to NIRB in December 2017, the FEIS final hearing was held in May 2018, and Project Certificate No. 009 was awarded in November 2018. Water use in 2018 was conducted in accordance with Type A Water Licence 2AM-DOH1323, the Type B Water Licences 2BB-BOS1727 for Boston, the Type B Water Licences 2BB-MAE1727 for Advanced Exploration at Madrid, and the Type B Water Licence 2BE-HOP1222 for regional exploration. Construction of Madrid-Boston is scheduled to start in 2019. A summary of Project activities from 2013 to 2018 is provided in Appendix A. Construction and operation schedule for various components of the Hope Bay Project is provided in Table 1.1-1.

# 1.2 Description of Socio-economic Monitoring Program

# 1.2.1 Compliance Requirements

# 1.2.1.1 Nunavut Land Claims Agreement

Article 12 Part 7 of the Nunavut Land Claims Agreement (the Nunavut Agreement) provides for the establishment of a project-specific monitoring program as part of the terms and conditions contained in a NIRB Project Certificate. Subsection 12.7.2 describes the purpose of such a monitoring program as follows:

- a. to measure the relevant effects of projects on the ecosystemic and socio-economic environments of the Nunavut Settlement Area;
- b. to determine whether and to what extent the land or resource used in question is carried out within the predetermined terms and conditions; and
- c. to assess the accuracy of the predictions contained in the project impact statements.

# 1.2.1.2 NIRB Project Certificate

The Socio-economic Monitoring Program (SEMP) for the Doris Project was first designed in 2007 based on the findings of the Final Environmental Impact Statement (FEIS) and to meet the requirements of Condition No. 28 of the Doris North Project Certificate (NIRB No. 003, issued on September 15, 2006 and renewed on April 11, 2013).



# Figure 1.1-1: Hope Bay Project Location

Phase	Project Year	Calendar Year	Length of Phase (Years)	Description of Activities
Construction	1 - 4	2019 - 2022	4	<ul> <li>Roberts Bay: construction of access road (Year 1), marine dock and additional fuel facilities (Year 2 – Year 3)</li> <li>Doris: expansion of the Doris tailings impoundment area (TIA) and accommodation facility (Year 1)</li> <li>Madrid North: construction of concentrator and road to Doris TIA (Year 1 – Year 2)</li> <li>All-weather Road: construction (Year 1 – Year 3)</li> <li>Boston: site preparation and installation of all infrastructures including process plant (Year 2 – Year 5)</li> </ul>
Operation	5 - 14	2023 - 2032	10	<ul> <li>Roberts Bay: sealift operations (Year 1 – Year 14)</li> <li>Doris: processing and infrastructure use (Year 1 – Year 14)</li> <li>Madrid North: mining (Year 1 – 13); ore transport to Doris process plant (Year 1 - 13); ore processing and concentrate transport to Doris process plant (Year 2 – Year 13)</li> <li>Madrid South: mining (Year 11 – Year 14); ore transport to Doris process plant (Year 11 – Year 14)</li> <li>All-weather Road: operational (Year 4 – Year 14)</li> <li>Boston: winter access road operating (Year 1 – Year 3); mining (Year 4 – Year 11); ore transport to Doris process plant (Year 4 – Year 6); and processing ore (Year 5 – Year 11)</li> </ul>
Reclamation and Closure	15 - 17	2033 - 2035	3	<ul> <li>Roberts Bay: facilities will be operational during closure (Year 15 – Year 17)</li> <li>Doris: camp and facilities will be operational during closure (Year 15 – Year 17); mine, process plant, and TIA decommissioning (Year 15 – Year 17)</li> <li>Madrid North: all components decommissioned (Year 15 – Year 17)</li> <li>Madrid South: all components decommissioned (Year 15 – Year 17)</li> <li>Adrid South: all components decommissioned (Year 15 – Year 17)</li> <li>All-weather Road: road will be operational (Year 15 – Year 16); decommissioning (Year 17)</li> <li>Boston: all components decommissioned (Year 15 – Year 17)</li> </ul>
Temporary Closure	NA	NA	NA	<ul> <li>All Sites: Care and maintenance activities, generally consisting of closing down operations, securing infrastructure, removing surplus equipment and supplies, and implementing on-going monitoring and site maintenance activities.</li> </ul>

# Table 1.1-1: Construction and Operation Schedule for the Hope Bay Project

In 2015, an application to amend the Doris Project Certificate was made to NIRB to address proposed changes to the Project. Subsequently, an amended Project Certificate (No. 003, dated September 23, 2016) was issued. Revised Term and Condition No. 28 of the amended Project Certificate states, in summary:

- The Hope Bay Belt Socio-economic Monitoring Committee is continued and renamed as the Hope Bay Socio-economic [Monitoring] Working Group (SEMWG), with invited members including TMAC, the Government of Nunavut (GN), Indigenous and Northern Affairs Canada (INAC, now Crown-Indigenous Relations and Northern Affairs Canada, CIRNAC), and the Kitikmeot Inuit Association (KIA).
- The central focus of the SEMWG shall be on collaborating to ensure that the SEMP Plan provides for appropriate Project-specific socio-economic effects monitoring.
- The Hope Bay SEMP shall apply to the Project as described in both the 2005 FEIS and the 2015 Amendment application.
- TMAC, reflecting the input of the SEMWG, shall produce an annual Hope Bay SEMP report.

In 2018, the Phase 2 (Madrid-Boston) Project received NIRB approval and a new Project Certificate (November 2018) was issued for the Phase 2 Project. Term and Condition No. 34 of this new Project Certificate provides the following:

- The Proponent shall continue to be an active member in the [SEMWG]. Invited members of this Working Group shall include the Proponent, the Government of Nunavut, Indigenous and Northern Affairs Canada, and the Kitikmeot Inuit Association. Working Group members may invite new participants on an as needed basis.
- The central focus of the [SEMWG] shall be on collaborating to ensure that the Hope Bay Socio-economic Monitoring Plan provides for appropriate Project-specific socioeconomic effects monitoring as required throughout the life of the Project. The Hope Bay Socio-Economic Monitoring Plan shall apply to the Project as described in the Final Environmental Impact Statement (FEIS) for the [Phase 2] Project.

Reflecting the input of the SEMWG, TMAC will continue to report annually to NIRB on implementation of the Hope Bay SEMP. TMAC will continue to prepare one annual Hope Bay SEMP report, covering all activities within the Hope Bay Belt including development and mining of the Doris, Madrid North, Madrid South and Boston deposits.

# 1.2.2 Kitikmeot Region Socio-economic Monitoring Committee

In addition to the Hope Bay SEMWG and SEMP, the Nunavut Agreement also provides for a regional Kitikmeot socio-economic monitoring committee (SEMC). The regional SEMC is to complement and support the work of the Project-specific Socio-economic Monitoring Working Groups. The objectives of the Kitikmeot SEMC are as follows:

- to ensure that major development projects comply with their permits by meeting their socio-economic monitoring requirements during the environmental assessment, approval, and monitoring processes as required by NIRB and the Nunavut Agreement;
- to bring together communities, governments and their agencies, Regional Inuit Associations, and Project proponents in a unique forum that encourages discussion and information-sharing among all parties;
- to collect baseline data that is validated by local and traditional knowledge;
- to provide a consistent participation forum for stakeholders; and

 to support the Project-specific Socio-economic Monitoring Working Groups by collecting and disseminating information, facilitating meetings, and reporting to NIRB.

In this regard, the Hope Bay SEMP relies on the work of the Kitikmeot SEMC, in particular with respect to data and information for the community-level socio-economic indicators defined for the monitoring program.

# 1.2.3 Project Socio-economic Management and Mitigation

The Project instituted a number of operational plans, procedures, and standards to better manage and mitigate adverse Project-related socio-economic effects, and to enhance positive effects. These measures stem from both internal corporate requirements and from potential adverse effects identified during the environmental approval processes.

In particular, TMAC is committed to establishing and maintaining the following plans to support the implementation and monitoring of socio-economic mitigation measures for the Project:

- The Community Involvement Plan describes how TMAC identifies and engages with community stakeholders, and how they will provide information, solicit feedback, and report on engagement activities and outcomes. The Plan also outlines TMAC's commitments to workplace conduct, community complaints procedure, workforce communications, local procurement, and other related programs. The Plan provides for community meetings and career awareness sessions in the Kitikmeot region, as well as for participation in regional events organized by third parties.
- The Human Resources Plan provides a framework for human resources management including education and training (on-the-job, and through collaboration with regional agencies and institutions), recruitment, hiring, orientation, and compensation. The plan also includes human resource provisions for temporary or final closure.

The Inuit Impact and Benefit Agreement (IIBA) between TMAC and the KIA also provides for the implementation of many socio-economic mitigation measures. In particular, the IIBA provides provisions for Inuit employment, business development and procurement, training, and socio-economic impact monitoring.

# 1.2.3.1 Inuit Impact and Benefit Agreement Implementation Committee

In accordance with Article 26 of the Nunavut Agreement, in March 2015, TMAC entered into a new IIBA with the KIA for the Hope Bay Project. TMAC and the KIA have jointly established an IIBA Implementation Committee whose purpose is to ensure that the provisions of the IIBA are met. The Implementation Committee meets on a regular basis to consider Inuit employment, contracting, training, and other Project-related matters. Kitikmeot Inuit are key Project stakeholders, and as such, this local Implementation Committee has been instrumental in addressing a number of real and potential Project impacts to the satisfaction of TMAC and the KIA.

# 1.2.3.2 TMAC Social Responsibility

TMAC has instituted a Corporate Social Responsibility Committee of its Board of Directors. This committee is responsible for establishing and implementing social responsibility policies for TMAC, as well as monitoring company performance against these policies and as compared to applicable laws and regulations. This committee, in conjunction with other TMAC committees, meets periodically and, thus far, the Board of Directors has instituted the following applicable policies and procedures.

#### Anti-bribery and Anti-corruption Policy

The Anti-bribery and Anti-corruption Policy provides a procedure to ensure that TMAC, including directors, officers, employees, agents, contractors, sub-contractors, and consultants conduct business:

in an honest and ethical manner reflecting the highest standards of integrity; in compliance with all laws, instruments, rules and regulatory requirements applicable to TMAC; and in a manner that does not contravene anti-bribery and anti-corruption laws that apply to TMAC, including without limitation the *Criminal Code (1985)* and *Corruption of Foreign Public Officials Act (1998)*.

#### **Code of Ethical Business Conduct**

The Code of Ethical Business Conduct sets out acceptable standards of behaviour for TMAC employees working on behalf of the company, including the following: setting a positive work environment; environmental management; managing conflicts of interest; accepting of gifts and entertainment; fair dealing and competitive practices; and public, community, and government relations.

#### **Alcohol and Drug Policy**

The Alcohol and Drug Policy restricts the possession and use of alcohol and drugs at the Hope Bay Project, including provisions for site access and enforcement.

#### Search and Surveillance Policy

The Search and Surveillance Policy sets out the principles and procedures TMAC will employ to ensure the safety and security of company facilities and personnel through searches and surveillance activities.

#### **Community Complaints Procedure**

This procedure provides direction on how to address community complaints. This includes how to document, investigate, and resolve community concerns; a process for members of the community to report concerns related to Project activities and operations; a clear procedure for dealing with concerns; steps to effectively communicate with a community member reporting a concern; and a monitoring mechanism.

#### **Whistleblower Policy**

This policy has been put in place to handle complaints, reports or concerns made by an individual regarding questionable accounting practices, violations or suspected violations of any applicable law, or any other suspected wrongdoing according to our Code of Ethical Business Conduct. This policy provides protection to a complainant acting in good faith against any form of retaliation, and provides for a complaint reporting procedure.

#### 1.3 Purpose of this Report

The Hope Bay SEMP applies to all of TMAC's current, planned, and future activities within the Belt, including:

- the ongoing mining activities at the Doris site as described in NIRB Amendment No. 1 of Project Certificate No. 003 (dated September 23, 2016);
- the Phase 2 (Madrid-Boston) Project, including activities at the Doris, Madrid (North and South) and Boston sites, as described in Project Certificate No. 009 (November 2018);
- ongoing mineral exploration in the Belt; and
- any future amendments or additional development activities within the Belt, in accordance with any associated Terms and Conditions that may be issued for the related Project Certificate(s).

For the above components and activities, the SEMP applies to full life-of-mine including exploration, development, construction, operation, and closure and reclamation.

The purposes of the SEMP are as follows:

- ensure compliance with conditions of the amended Project Certificate (NIRB No. 003) for the Doris mine and the new Project Certificate (NIRB No. 009) for the Phase 2 (Madrid-Boston) mine;
- ensure compliance with the relevant sections of the Nunavut Agreement, and the relevant directives as outlined in the Environmental Impact Statement Guidelines provided by NIRB (NIRB 2003; AMEC 2007);
- fulfill best practices in social responsibility; and
- provide relevant and timely information to community development management.

Specific objectives of the Hope Bay SEMP are to:

- verify the accuracy of the socio-economic impact predictions made in the Doris North Project FEIS (2006), the 2015 Amendment Application for the Doris North Project, and subsequent impact assessments for other Hope Bay Project components that may be developed (e.g., Phase 2);
- review the findings of the SEMP in collaboration with other members of the Hope Bay SEMWG, to identify socio-economic changes in the Kitikmeot communities and consider the potential influence of the Project on these changes;
- determine the effectiveness of mitigation measures, and add or adjust mitigation measures if measures are shown to be ineffective (adaptive management);
- identify any unanticipated effects, and adaptively mitigate as appropriate;
- consider and incorporate, when appropriate, *Inuit Qaujimajatuqangit* (IQ) into the SEMP, ensuring that, wherever possible, the monitoring program design and methodologies are culturally appropriate;
- provide an annual report to NIRB that will meet the reporting requirements as set out in Amendment
   No. 1 of Project Certificate No. 003, Project Certificate No. 009, and the Hope Bay SEMWG TOR; and
- periodically review and modify the SEMP to improve its effectiveness, if considered necessary by Hope Bay SEMWG members.

This 2018 Hope Bay SEMP report supersedes the 2017 report and provides the results of the SEMP to date. The report supports the defined purpose and objectives of the Hope Bay SEMP.

# 1.4 Structure of this Report

This report is organized in the following order. Section 2 provides information on the socio-economic indicators and their respective sources, as well as information on the approach to data analysis and interpretation. Section 3 through 9 review and evaluate objectives of the Hope Bay Project as related to economic development, contracting and business expenditures, employment, education and training, population demographics, community infrastructure and public services, as well as individual and community health and wellness. Each objective includes a prediction, results section (data and findings), and interpretation. Predictions are stated with respect to the outgoing activities at the Doris site and several exploration activities (the Hope Bay Project), as well as planned construction and operation activities at Madrid-Boston (the extension and continuation of the Hope Bay Project)<sup>1</sup>. Finally, Section 10 summarizes results and delivers a management response.

<sup>&</sup>lt;sup>1</sup> The Madrid-Boston Project consists of proposed mine operations at the Madrid North, Madrid South and Boston deposits, and it is part of a staged approach to continuous development of the Hope Bay Project.

# 2. METHODS

# 2.1 Indicators

The SEMP was originally based on the predicted impacts and mitigation measures as described in the FEIS for the Doris North Project (MMC 2005). This was the basis of the indicators included in the SEMP Plan as originally developed in 2007 and in annual monitoring reports produced since the beginning of construction at Doris (with the first annual report issued in 2012).

The updated SEMP Plan (ERM 2019) considers the 2007 SEMP and the experience of annual reporting to date, including the availability and usefulness of data and indicators. The updated monitoring program also incorporates information from the 2015 Amendment Application for the Doris Project (ERM 2015), and the FEIS for the Madrid-Boston (Phase 2) Project (NIRB 2012; TMAC 2017).

The socio-economic effects assessment of Phase 2 provides the basis for the SEMP indicator framework. Phase 2 components and activities are representative of all Project components and activities that may have socio-economic effects. Indicators have been selected in order to provide information related to the identified potential effects of the Project, so that the monitoring program can determine whether effects occur—and are managed—as predicted.

Table 2.1-1 summarizes the valued socio-economic components (VSECs) for the SEMP, and the potential socio-economic effects associated with each VSEC. Both beneficial and potentially adverse effects are considered and included in the SEMP.

Indicators for the Hope Bay SEMP have been selected as they are one or more of the following (ERM 2019):

- Indicators identified in the IIBA between TMAC and the KIA (dated March 2015), including requirements for annual reporting to the IIBA Implementation Committee;
- Indicators related to the potential socio-economic effects of the Project, as identified in the Phase 2 FEIS;
- Core indicators as recently recommended by the GN for Project-specific SEMPs in Nunavut (GN Department of Economic Development & Transportation 2018); and/or
- Indicators that provide useful context or otherwise inform the interpretation of the impacts of the Project, including indicators identified by the Working Group as important to measure.

The selected indicators are used to identify changes in socio-economic conditions that may be of concern, not to fully characterize or explain the reasons behind the observed changes. Changes in monitored elements of the community may result directly or indirectly from Project activities, or may be unrelated to the Project. As is the purpose of a monitoring system, the indicators are used to identify areas of potential concern for further investigation.

Altogether, there are 36 objectives comprising 60 indicators identified for the seven VSECs (Table 2.1-2). This includes both Project indicators (i.e., data to be collected by TMAC) and community indicators (i.e., data to be gathered from community, regional, territorial, and other public sources).

# 2.2 Data Analysis and Interpretation

The following sections outline how data collection (type, frequency, and source), analysis, and interpretation is accomplished. Results for 2018, as well as historical data where available, are presented in Chapters 3 to 9 according to VSEC and the objectives defined for each VSEC.

# Table 2.1-1: Valued Socio-economic Components (VSECs)

VSEC and Rationale	Predicted Potential Effects		
	Construction and Operation	Closure (Temporary or Final)	
Economic Development Project-related employment and procurement will be a driver for economic growth and increased government and Inuit organization revenues	Increased economic growth	Reduced economic growth	
Contracting and Business Expenditures Project-related procurement of goods and services will create business opportunities and increased income and employment	<ul> <li>Opportunities for local businesses</li> </ul>	<ul> <li>Reduced business opportunities</li> </ul>	
<b>Employment</b> The Project will create jobs through direct and spin-off employment, resulting in greater labour force capacity and potential competition for labour among employers	<ul> <li>Increased employment and income opportunities</li> <li>Increased labour force capacity (education, skills, experience)</li> <li>Increased competition for labour</li> </ul>	Reduced employment and income opportunities	
<b>Education and Training</b> The Project will increase local demand for education and training, and have a positive influence on youths' outlook on education and future opportunities	<ul> <li>Increased demand for education and training programs</li> <li>Improved perceptions of education and employment benefits</li> </ul>		
<b>Population Demographics</b> Related to employment opportunities, the Project may result in population migration	<ul> <li>Increased in-migration to Kitikmeot communities</li> </ul>		
Community Infrastructure and Public Services Related to employment opportunities, increasing demand for local housing, infrastructure, and services	<ul> <li>Increased demand for housing</li> <li>Increased demand for local services</li> </ul>		
Individual and Community Health and Wellness Factors associated with Project employment may affect well-being, including changes to family relationships due to rotational work schedule, changes in spending due to increased income, and changes to traditional harvesting activities and food costs	<ul> <li>Changes to family stability (positive and adverse effects)</li> <li>Changes to family spending (positive and adverse effects)</li> <li>Changes to food security and cost of living (positive and adverse effects)</li> </ul>	<ul> <li>Changes to family stability (positive and adverse effects)</li> </ul>	

# Table 2.1-2: Socio-economic Indicators

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
Economic Dev	relopment					
Economic growth	Growth of revenues to Inuit organizations	<ul> <li>TMAC payments to KIA and Nunavut Tunngavik Incorporated (NTI<sup>1</sup>)</li> </ul>	■ Value (\$)	Yes	No	TMAC
	Growth in revenues to the Government of Nunavut	Direct territorial tax payments	<ul> <li>Value (\$) of direct tax payments (Fuel Tax, Payroll Tax, and Property Tax)</li> </ul>	Yes	Yes	TMAC
	Growth in mining industry expenditures	Project expenditures	<ul> <li>Value (\$) of Capital Expenditures (CAPEX) and Operating Expenditures (OPEX)</li> </ul>	Yes	Yes	TMAC
Contracting ar	nd Business Expenditu	ires				
Opportunities for local	Procurement expenditures	Annual spending on goods and services	<ul><li>Value (\$)</li><li>Value by procurement category</li></ul>	No (modified)	No	TMAC
businesses	Procurement from Nunavut businesses	<ul> <li>Contracts awarded to Nunavut Businesses</li> </ul>	<ul> <li>Number of contracts</li> <li>Total value of contracts</li> <li>Average and median value of contracts</li> <li>Percent of total value of contracts</li> <li>Note: see GN definition of "Nunavut business" provided in Appendix A of Nunavummi Nangminiqaqtunik Ikajuuti Implementation Act.</li> </ul>	Yes	Yes	TMAC
	Procurement from Kitikmeot businesses	<ul> <li>Contracts awarded to Kitikmeot Qualified Businesses (KQB)</li> <li>Contracts awarded to other Kitikmeot-based businesses (non-KQB)</li> </ul>	<ul> <li>Number of contracts</li> <li>Total value of contracts</li> <li>Average and median value of contracts</li> <li>Percent of total value of contracts</li> </ul>	No (modified)	No	ТМАС

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
	Procurement from Inuit Firms	<ul> <li>Contracts awarded to all Inuit Firms (including KQB and non-KQB)</li> </ul>	<ul> <li>Number of contracts</li> <li>Total value of contracts</li> <li>Average and median value of contracts</li> <li>Percent of total value of contracts</li> </ul>	No	Yes	TMAC
	Business development	<ul> <li>Number of Kitikmeot</li> <li>Qualified Businesses</li> <li>Number of registered Inuit firms in the Kitikmeot region</li> </ul>	<ul> <li>Total number</li> <li>Number of new businesses in past year</li> </ul>	No	No	KIA, NTI
Employment						
Increased employment and income opportunities	Overall employment	Workforce size	<ul> <li>Total number of Kitikmeot-based and on-site workers (TMAC and contractors)</li> <li>Annual average number of Kitikmeot-based and on-site workers (TMAC and contractors)</li> </ul>	No	Yes (modified)	TMAC
		Workforce effort	<ul><li>Total annual hours worked</li><li>Average hours per worker</li></ul>	No	Yes	TMAC
	Inuit and Kitikmeot employment	<ul> <li>Kitikmeot Inuit workforce size (resident of Kitikmeot region)</li> <li>Kitikmeot Inuit workforce effort</li> </ul>	<ul> <li>Total number of workers on site (TMAC and contractors)</li> <li>Annual average number of workers on site</li> <li>Total annual hours worked</li> <li>Average hours per worker</li> <li>Employment rate (hours worked by Inuit and Kitikmeot worker as share of total hours worked)</li> </ul>	No (modified)	Yes	TMAC
		<ul> <li>Other Inuit workforce size (not resident of Kitikmeot region)</li> <li>Other Inuit workforce effort</li> </ul>		No (modified)	Yes	TMAC
		<ul> <li>Other regional workforce size (non-Inuit Kitikmeot residents)</li> <li>Other regional workforce effort</li> </ul>		No (modified)	No	ТМАС
		Kitikmeot workers by community	<ul> <li>Number of workers from each Kitikmeot community (point of hire)</li> <li>Percent of total Kitikmeot workers</li> </ul>	Yes	Yes (modified)	TMAC

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
	Gender equity	Workforce effort by women	<ul> <li>Total hours worked in year</li> <li>Employment rate (hours worked by women as share of total hours worked)</li> </ul>	No	Yes	TMAC
		Workforce effort by Inuit women	<ul> <li>Total hours worked in year</li> <li>Employment rate (hours worked by Inuit women as share of total hours worked by Inuit)</li> </ul>	Yes	Yes	TMAC
	Employment income       = Payroll       = Total value (\$)         = Payroll by Kitikmeot       = Total value (\$)         = Payroll by Kitikmeot       = Total value (\$)         Employee retention       = Employee turnover rate       = Non-Inuit employee turnover rate, as represented by total number of non-Inuit departures as share of total number of employees         [(period starting + ending number of employees turnover rate as represented by total number of Inuit departures as share of total number o	No	Yes	TMAC		
		<ul> <li>Payroll by Kitikmeot community</li> </ul>	■ Total value (\$)	No	No	TMAC
		<ul> <li>Non-Inuit employee turnover rate, as represented by total number of non-Inuit departures as share of total number of non-Inuit employees [(period starting + ending number of employees)/2]</li> <li>Inuit employee turnover rate as represented by total number of Inuit departures as share of total number of Inuit employees</li> </ul>	Yes	Yes	TMAC	
	Worker health and safety	Lost time incidents	<ul> <li>Number of lost time incidents</li> <li>Lost workday incident rate ([lost workday cases][200,000]/[hours worked])</li> </ul>	No (modified)	Yes (modified)	TMAC
		Utilization of site medic	Per capita visits to site medic	Yes	Yes	TMAC

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Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
Increased labour force capacity (education, skills, experience)	On-the-job training	On-the-job training courses	<ul> <li>Number of courses and course sessions</li> <li>Number of training hours, by basic category (general, health and safety, specific)</li> </ul>	No (modified)	Yes	TMAC
		<ul> <li>Inuit participation in on-the- job training</li> </ul>	<ul> <li>Number of training hours for Inuit workers, by basic category (general, health and safety, specific)</li> <li>Number of training hours for Inuit workers as share (%) of number of training hours for all employees, by basic category</li> </ul>	No (modified)	Yes	TMAC
	Apprenticeships	<ul> <li>Apprenticeships with the Project</li> </ul>	Number of apprenticeships	No	Yes	TMAC
		Inuit apprentices	<ul> <li>Number of apprenticeships, as share</li> <li>(%) of total</li> </ul>			
	Skill levels	<ul> <li>Inuit employees, by job category (skill level)</li> </ul>	<ul> <li>Number of Inuit employees by job category (e.g., management, professionals, skilled trades, skilled technicians, semi-skilled, unskilled)</li> <li>Inuit share (%) of total number of employees by job category</li> </ul>	Yes	Yes	TMAC
		<ul> <li>Inuit employees, by department</li> </ul>	<ul> <li>Number of Inuit employees by department (e.g., environment, mining, site operations, site services)</li> <li>Inuit share (%) of total number of employees by department</li> </ul>	No (modified)	No	TMAC
Increased competition for labour	Retention of skilled workers in community roles	Number of skilled workers leaving employment in community for employment at mine	Number of workers employed in local roles immediately prior to accepting employment with Project	No (modified)	No	TMAC

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
Education and	Training					
Increased demand for education and training programs	Availability of post-secondary education	<ul> <li>Courses related to employment in mining industry</li> </ul>	<ul> <li>Number of mining programs/courses offered by Nunavut Arctic College (NAC) in the Kitikmeot region</li> <li>Number of mining support service programs/ courses offered by NAC in the Kitikmeot region</li> </ul>	Yes	No	NAC
	Participation in post-secondary education	<ul> <li>Enrolment of Kitikmeot students in post-secondary education</li> </ul>	<ul> <li>Number of students enrolled in past year (NAC and other institutions), total, and by home community</li> <li>Enrollment by NAC program type</li> </ul>	Yes	No	KIA, GN, NAC
	Investment in education	<ul> <li>Investments in school- based initiatives</li> </ul>	<ul> <li>Total value (\$), including financial, material and in-kind support</li> </ul>	Yes	Yes	TMAC
Improved perceptions of education and employment benefits	Understanding of employment opportunities	<ul> <li>Community and student outreach events</li> </ul>	<ul> <li>Number of community information sessions and/or career awareness sessions</li> <li>Number of high school information and/or career awareness sessions</li> <li>Number of sponsored student competitions</li> <li>Number of sponsored student achievement awards</li> </ul>	Yes (aligned with IIBA)	No	TMAC
	High school participation	<ul> <li>Public school enrollment, by community</li> </ul>	Number enrolled	Yes	No	NBS, GN
		<ul> <li>Public school attendance (truancy) rate</li> </ul>	<ul> <li>Days attended as percent of total school days</li> </ul>	Yes	No	NBS, GN
	High school completion	<ul> <li>High school completion, by community</li> </ul>	Total number of graduates	No	Yes	NBS, GN

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
Population De	mographics					
Increased in-migration	Population stability	<ul> <li>Population of Kitikmeot communities</li> </ul>	<ul><li>Total population, by year</li><li>Annual change in population</li></ul>	No	Yes	NBS
to Kitikmeot region		<ul> <li>Migration of employees to/from Kitikmeot communities</li> </ul>	<ul> <li>Number of direct employees who have relocated to or from a Kitikmeot community in past year (including community of origin/destination)</li> <li>Net migration of direct employees to LSA communities (Cambridge Bay and Kugluktuk)</li> <li>Number of direct employees who have relocated to or from the Kitikmeot region in the past year (including community of origin/destination)</li> </ul>	No	Yes	TMAC
Community In	frastructure and Public	c Services				
Increased demand for	Housing availability	<ul> <li>Housing need, by community</li> </ul>	<ul> <li>Public housing waitlist as percentage of available public housing stock</li> </ul>	Yes	No	NHC
housing		<ul> <li>Approved home ownership assistance applications, by community</li> </ul>	<ul> <li>Number of approved Nunavut Down Payment Assistance Program (NDAP) applications</li> </ul>	Yes	No	NHC
	Housing status	<ul> <li>Housing status of project employees</li> </ul>	Per housing survey Note: housing survey to be developed with Nunavut Housing Corporation (NHC), GN, and KitSEMC, and administered to Nunavummiut employees.	Yes	Yes	NHC
Increased demand for	Project use of emergency services	<ul> <li>Use of GN emergency services by the Project</li> </ul>	<ul> <li>Number of times emergency health services utilized</li> </ul>	No	Yes	TMAC
local services	Demand for health and social services	<ul> <li>Visits to health centres, by community</li> </ul>	<ul><li>Number of annual visits</li><li>Number of annual visits per capita</li></ul>	No	Yes	NBS

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
		Social assistance caseload, by community	<ul> <li>Total social assistance average monthly caseload</li> <li>Per capita social assistance average monthly caseload per capita</li> </ul>	No	Yes (modified)	NBS, DFS
	Demand for police services	<ul> <li>Police calls for service, by community</li> </ul>	<ul><li>Total number of calls annually</li><li>Annual calls per capita</li></ul>	No	No	RCMP
		<ul> <li>Criminal violations, by region and community</li> </ul>	<ul> <li>Total number</li> <li>Rate per capita</li> <li>Note: the types of criminal violations (alcohol, drug, assault) are described under the Individual and Community Health and Wellness VSEC.</li> </ul>	No	Yes	NBS
Individual and	Community Health an	d Wellness				
Changes to V family stability	Work-life balance	Ability of Inuit workers to balance employment and family and/or traditional lifestyle	<ul> <li>Inuit employee turnover rate (refer to Employment VSEC)</li> </ul>	Yes	Yes	TMAC
			Inuit workers who report resignation due to homesickness, family commitments, incompatibility with traditional lifestyle, and/or emotional stress factors	No (modified)	No	TMAC
		<ul> <li>Utilization of Employee and Family Assistance Program (EFAP)</li> </ul>	Number of instances EFAP utilized	No	Yes	TMAC
Changes to family spending	Household financial management	Financial management training for workers	<ul> <li>Number of workers who attended financial management training</li> <li>Number of Inuit workers who attended financial management training</li> </ul>	Yes	No	TMAC
	Spending decisions and lifestyle choices	<ul> <li>Sale of alcoholic beverages, by community</li> </ul>	<ul> <li>Annual dollar value spent on alcoholic beverages</li> <li>Note: data only available regarding sales through registered Nunavut distributors.</li> </ul>	Yes	No	GN

#### HOPE BAY PROJECT 2018 Socio-economic Monitoring Program

Predicted Effect	Objective	Indicator(s)	Metric(s)	New SEMP Indicator (yes/no)	GN Core Indicator (yes/no)	Source(s)
		<ul> <li>Types of criminal violations, by region and community</li> </ul>	<ul> <li>Total number of impaired driving violations, and rate per capita</li> <li>Total number of drug-related violations, and rate per capita</li> <li>Total number of assault violations, and rate per capita</li> <li>Note: Refer back to "Demand for police services" for total number/rate of criminal violations.</li> </ul>	No	No	NBS
Changes to food security and cost of living	Country foods consumption	Consumption of country foods at TMAC camp	<ul> <li>Number of workers who use the Country Food Kitchen at site</li> <li>Number of days that TMAC canteen offered country foods</li> </ul>	Yes	No	TMAC
	Food security	Food costs, by community	<ul> <li>Cost of Nunavut Food Price Survey (NFPS) food basket (\$)</li> <li>Inflation rate (cost of basket compared to previous year)</li> <li>Comparison of Kitikmeot region to Nunavut</li> </ul>	No	No	NBS
	Household economic self- sufficiency	<ul> <li>Low-income households (families and non-family persons), by community</li> </ul>	Nunavut taxfilers with low income Note that social assistance caseload is included under "Demand for health and social services."	Yes	No	NBS
		Project employment income	Refer to payroll statistics provided under Employment VSEC to evaluate how workers' income relates to changes in low- income households, social assistance, and cost of living.	-	-	TMAC

<sup>1</sup> This information is confidential, and will require permission of the KIA and NTI prior to its release. Reporting of this indicator is conditional on TMAC receiving the necessary permissions.

For new or modified SEMP indicators there is a lack of historical data and therefore only the most recent observations are provided. This affects consistency of how data for various indicators are reported throughout this document and reduces the possibility for cross-comparison. Going forward and subject to availability, those indicators will be updated annually.

# 2.2.1 Quantitative Data

Where available, quantitative data are reported and analyzed to investigate changes in socio-economic characteristics over a given time period. Where relevant, data are also used to identify potential or probable links with the Project.

### **Trend Analysis**

Data are statistically evaluated to identify trends. Specific analyses are considered based on each particular data set, with the goal of removing the influence of outliers and focusing on meaningful trends and patterns.

Where trends or specific changes are identified, they are considered in the context of the Project to determine the potential for a cause-and-effect relationship. This includes a review of the Project's employment numbers, procurement expenditures, training records, and other activities which could directly or indirectly alter the affected VSEC. TMAC expects that correlation and causation may not always be clear. However, the company is committed to identifying potential interactions for discussion with the Working Group and KitSEMC, and to implementing further study or mitigative actions if warranted.

Community statistics may be influenced by a variety of factors unrelated to the Project, including changes in local resources (e.g., increasing/decreasing social services, healthcare, education, or policing staff), policy directions (e.g., heightened commitment to enforce alcohol regulations), program outcomes (e.g., promoting use of health clinic), and other initiatives. Notable changes, trends, or outliers will be explained where possible.

#### **Industry Averages**

Where available, Project data is compared to relevant industry averages. Comparative analysis notes potential disparities in data sources, collection, reliability, or other factors.

# 2.2.2 Qualitative Information

No qualitative indicators are included in the SEMP at this time. However, qualitative information will be used to evaluate and interpret quantitative data and trends. This may include reports and observations from TMAC, the KIA, the GN, KitSEMC members, hamlets, and local service providers regarding activities and events in the study communities.

TMAC may also incorporate qualitative information in the absence of quantitative data—for example, if annual data for the above indicators is discontinued<sup>2</sup> or delayed—in an attempt to fill the data gap.

# 2.2.3 Charts, Graphs, and Infographics

To aid the interpretation and analysis of monitoring data, the reports incorporates visual representations including charts, graphs, and infographics. Visuals are used to highlight key trends and features, and to compare and contrast changes over time.

<sup>&</sup>lt;sup>2</sup> If an indicator is discontinued or unreliable, it may be adjusted in accordance with the SEMP evaluation process described in Section 6.

# 2.2.4 Community Data Challenges

Communities in Nunavut are small and there are inherent data collection and interpretation challenges. This impacts the extent to which community-level data can be meaningfully provided and interpreted. Some of the main challenges include the following:

- Data from sources such as the NBS are typically not available for the most recent year. In this report, the most recent NBS data are for 2017 or prior while all Project-related data are provided for 2018.
- Labour force surveys and other regular publications by Statistics Canada typically only include larger cities and metropolitan areas. Iqaluit is typically the only community in Nunavut to be represented in these reports. Therefore, there are generally less socio economic data (annual or more frequently) compared to larger communities in Canada.
- The Kitikmeot communities are small, ranging from approximately 900 in Kugaaruk to 1,800 in Cambridge Bay in 2016. Due to confidentiality concerns, statistics are regularly masked (i.e., not disclosed) to protect the identity of individuals within small sub-groups. TMAC's data about the workforce is similarly protected where confidentiality concerns are identified.
- Also reflecting their small size, community-level data (where it is available) is often subject to challenges in determining statistically significant changes. Some datasets from previous years show marked fluctuations in terms of percent-change, although real numbers may be small.
- Because the number of individuals involved in providing community-based services is also small, challenges can exist from the disproportionate effects of staff turnover, staff vacancies and individual staff choice in fulfilling roles and responsibilities (such as data collection) that can affect tracking community trends. Whether detected change is real can be more a question of whether there are personnel in the positions, how a public or community service was delivered (i.e., compliance effort), or variations in data collection effort.

# 3. ECONOMIC DEVELOPMENT

# 3.1 Growth of Revenues to Inuit Organizations

# 3.1.1 Predictions

TMAC will make payments to the Kitikmeot Inuit Association (KIA) and the Nunavut Tunngavik Incorporated (NTI) consisting of royalties, exploration and production lease rents, land tenure payments, water compensation, and the Inuit Impact and Benefit Agreement (IIBA) implementation payments. Also, as specified in the IIBA between the KIA and TMAC, TMAC will make payments to the KIA for training and business development. It is predicted that these payments will result in growth of revenue to Inuitowned organization.

# 3.1.2 Results

In 2018, TMAC made payments totalling \$2.6 million to the KIA and another \$7.2 million to the NTI. An estimated \$38,400 was paid to the Kitikmeot Corporation. KIA also indirectly benefits through the revenue of its affiliated businesses that provide services to the Project (Source: A. Buchan, pers. comm.).

# 3.1.3 Interpretation

The mandate of the KIA is to defend, preserve, and promote social, cultural, and economic benefits for Kitikmeot Inuit, while the NTI ensures that the federal and territorial governments fulfill obligations under the Nunavut Agreement with respect to the management of land, water, and wildlife. The Kitikmeot Corporation is responsible for business development activities, employment and training.

In 2018, TMAC made payments of \$9.8 million to the KIA, NTI, and the Kitikmeot Corporation. These contributions facilitate a greater degree of economic activity than would be possible without the Project and help to promote the social, economic, and cultural well-being of Inuit in Nunavut.

# 3.2 Growth in Revenues to the Government of Nunavut

# 3.2.1 Predictions

TMAC will pay the Nunavut Payroll Tax, the Nunavut Petroleum Tax, and the Nunavut Property Tax, which in turn will increase revenues to the Government of Nunavut (GN).

# 3.2.2 Results

In 2018, TMAC made payments totaling \$1.3 million to the GN. Additionally, \$590,000 was paid in property taxes (A. Buchan, pers. comm.).

Additional benefits were from the purchase of diesel fuel by the Project, with tax paid at the wholesale level. In 2018, \$79.4 million was spent on diesel and jet fuel, spare parts, and other consumables, compared to \$66.3 in 2017 (TMAC 2018).

# 3.2.3 Interpretation

The GN gained \$1.3 million dollars paid in various taxes by the Project, with additional benefits from the sale of diesel fuel to the Project. Payments to the GN help to promote the social, economic, and cultural well-being of Inuit in Nunavut.

# 3.3 Growth in Mining Industry Expenditures

# 3.3.1 Predictions

Project spending, including Project capital expenditures (CAPEX) and Project operating expenditures (OPEX), will increase mining industry expenditures in Nunavut and contribute to the economic growth and development in the Kitikmeot region.

### 3.3.2 Results

Project capital and operating expenditures have been increasing with the level of on-site activities. In 2018, TMAC spent a total of \$220.1 million (including other losses/expenses) compared to \$81.7 million in 2017 (Table 3.3-1).

	2017	2018
Cost of sales		
Production costs	\$56.4	\$118.6
Royalties and selling expenses	\$1.4	\$4.0
Depreciation	\$11.0	\$49.6
	\$68.8	\$172.2
General and Administrative		
Salaries and wages	\$9.2	\$7.8
Share-base payments	\$3.2	\$6.7
Other corporate	\$3.1	\$2.9
	\$15.5	\$17.4
Other (net expense/loss)	(\$2.6)	\$30.5

#### Table 3.3-1: Project Expenditures (Millions Canadian Dollars)

Source: TMAC (2019)

# 3.3.3 Interpretation

Project expenditures reached \$220.1 million in 2018, representing an increase of 169% over 2017. Project expenditures support direct employment opportunities, procurement of goods and services from businesses, as well as numerous spinoff opportunities in the Kitikmeot region.

# 3.4 Effects Management and Mitigation

Table 3.4-1 lists the programs and measures designed to mitigate and manage potential effects related to economic development.

Program/Mitigation Measure	Purpose/Description/Outcome
IIBA	The IIBA sets out principles and methods to, among other purposes, maximize Inuit training, employment and business opportunities arising from the operation of the Project, and provide a mechanism through which effective communication and cooperation can take place. Key features of the IIBA include provisions for, among others: setting annual and long-term Inuit training targets; setting annual Inuit employment targets; first opportunity to Kitikmeot Inuit residents for employment, followed by non-resident Inuit; establishment and administration of a Training and Education Fund; promotion of Inuit content in procurement, including requirement to engage Kitikmeot Qualified Businesses for certain types of goods and services; and establishment, under certain conditions, of a Business Development Fund.
TMAC Liaison	TMAC Liaison will work with the appropriate TMAC department to, among other responsibilities, assist TMAC to maximize Kitikmeot Qualified Business procurement by identifying businesses interested in procurement opportunities, considering opportunities for capacity building, and development and assisting Kitikmeot Qualified Businesses to access available business opportunities.
Community Involvement Plan	TMAC will maintain communications with Kitikmeot communities over the life of the Project, and share information to assist in the development of collaborative adaptive management measures, should unanticipated impacts arise and mitigation be required.
Communication	TMAC will communicate the Project's schedule to ensure that local governments, local and regional businesses, and other interested institutions/organizations are aware of Project activities as well as any opportunities that can contribute to business growth in the Kitikmeot region.

# Table 3.4-1: Economic Development Management and Mitigation Measures

# 4. CONTRACTING AND BUSINESS EXPENDITURES

# 4.1 **Procurement Expenditures**

# 4.1.1 Predictions

The Project will purchase goods and services from businesses in Nunavut and beyond. The provision of business contracts will support economic prosperity and create new economic opportunities.

## 4.1.2 Results

In 2018, TMAC spent \$182.5 million on contracts with businesses from Nunavut and beyond. Of that, 60% was spent on services, 37% on materials and supplies, and 3% on corporate expenses (A. Buchan, pers. comm.). To compare, in 2017, a total of \$148.1 million was spent on the purchase of goods and services.

### 4.1.3 Interpretation

Project procurement expenditures increased by 23% between 2017 and 2018. Project expenditures continue to contribute to the economic prosperity in Nunavut and the rest of Canada.

# 4.2 **Procurement from Nunavut Businesses**

## 4.2.1 Predictions

The Project will provide contract and subcontract opportunities to Nunavut businesses. The provision of business contracts will support economic prosperity and create new economic opportunities.

#### 4.2.2 Results

In 2018, TMAC awarded \$68.0 million in contracts to Nunavut businesses, representing an increase of 39% over the previous year (Table 4.2-1). In general, an estimated 37% of the total value of contracts awarded by TMAC was awarded to Nunavut businesses in 2018.

	2017	2018
Number of Contracts	15	14
Total Value of Contracts	\$49.0	\$68.0
Average Value of Contracts	\$3.3	\$4.9
Median Value of Contracts	\$0.7	\$2.8
Percent of Total	33%	37%

# Table 4.2-1: Contracts Awarded to Nunavut Businesses (Million Dollars), 2017 and 2018

Source: A. Buchan, pers. comm.

#### 4.2.3 Interpretation

TMAC continues to procure an increasing share of goods and services from territorial businesses, with more than a third of total value of contracts awarded to businesses in Nunavut.
# 4.3 **Procurement from Kitikmeot Businesses**

## 4.3.1 Predictions

The Project will provide contract and subcontract opportunities to Kitikmeot businesses, including Kitikmeot Qualified Businesses (KQB) and other Kitikmeot-based businesses (non-KQB).

### 4.3.2 Results

In 2018, TMAC awarded \$68.0 million in contracts to KQB, this being equivalent to all contracts awarded to Nunavut businesses/Inuit owned businesses that year. In 2017, there were 12 contracts awarded to KQB and another three awarded to non-KQB (but Inuit owned), for a total value of \$49.9 million (Table 4.3-1).

### Table 4.3-1: Contracts Awarded to Kitikmeot Businesses (Million Dollars), 2017 and 2018

	KQB		Non-KQB	
	2017	2018	2017	2018
Number of Contracts	12	14	3	-
Total Value of Contracts	\$48.8	\$68.0	\$0.2	-
Average Value of Contracts	\$4.1	\$4.9	\$0.06	-
Median Value of Contracts	\$2.1	\$2.8	\$0.04	-
Percent of Total	33%	37%	0.2%	-

Source: A. Buchan, pers. comm.

### 4.3.3 Interpretation

Through the IIBA, TMAC has committed to engaging the KQB in the development and operation of its Doris and Madrid-Boston projects (KIA & TMAC 2015). KQB are Inuit-owned firms that are located in the Kitikmeot region and recognized by the KIA as a business capable of doing work for TMAC. All other Inuit-owned firms or entities not on the registry are counted separately.

In 2017 and 2018, the Project resulted in substantial business revenue for KQB. Non-KQB benefited \$163,433 in contracts in 2017, however, in 2018 no contracts were awarded to non-KQB. Data collected for previous years is not comparable.

### 4.4 **Procurement from Inuit Firms**

### 4.4.1 Predictions

The Project will provide contract and subcontract opportunities to Inuit Firms, including KQB and other non-KQB.

### 4.4.2 Results

In 2018, TMAC awarded \$68.0 million in contracts to Inuit businesses, representing an increase of 39% over the previous year (Table 4.4-1). In general, an estimated 37% of the total value of contracts awarded by TMAC was awarded to Inuit businesses in 2018.

	Inuit Owned (KQB)		Other Inuit Businesses	
	2017	2018	2017	2018
Number of Contracts	12	14	3	-
Total Value of Contracts	\$48.8	\$68.0	\$0.2	-
Average Value of Contracts	\$4.1	\$4.9	\$0.06	-
Median Value of Contracts	\$2.1	\$2.8	\$0.04	-
Percent of Total	33%	37%	0.2%	-

### Table 4.4-1: Contracts Awarded to Inuit Businesses (Million Dollars), 2017 and 2018

Source: A. Buchan, pers. comm.

### 4.4.3 Interpretation

TMAC continues to procure an increasing share of goods and services from Inuit-owned businesses with more than a third of total purchases procured from Inuit-owned businesses. In 2018, all purchases in Nunavut were made in the Kitikmeot from Inuit-owned firms.

### 4.5 Business Development

### 4.5.1 Predictions

The Project will provide contract and subcontract opportunities to Kitikmeot businesses and Inuit Firms. This will help existing businesses grow and expand in capacity. Also, new businesses may be created if there is demand for specific goods or services not already available in the Kitikmeot region. This prediction is investigated for KQB and Inuit Firms in the Kitikmeot region.

### 4.5.2 Results

**Kitikmeot Qualified Businesses** 

In 2018, there were 35 KQB with 20 KQB in Cambridge Bay, two in Gjoa Haven, five in Kugluktuk and three in Taloyoak; another four KQB were in Iqaluit and one in Arviat (Table 4.5-1).

### **Registered Inuit Firms in the Kitikmeot**

In February of 2019, there were 70 registered Inuit firms in the business registry maintained by NTI (Table 4.5-1), an increase from 62 in the previous year. While the number of registered Inuit businesses increased in Cambridge Bay (from 32 to 41) and Kugaaruk, it decreased in other Kitikmeot communities. The development of new businesses in Cambridge Bay may have been supported by direct and spinoff Project impacts (development at the Doris Mine preceding TMAC's proposed development at Madrid and Boston sites) or by other mining projects and exploration in the region. A number of businesses provide services not explicitly related to mining but do service the mining industry. Examples include medical and safety services, expediting and logistical services, site management, catering, and janitorial services. A number of these businesses have benefitted from business opportunities associated with the Project.

# Table 4.5-1: Profile of Registered Inuit Firms in the Kitikmeot Region, March 2018

Business Name	KQB	Business Services Summary
Cambridge Bay – 41 Businesses		•
Kingaunmiut Services Ltd		Aviation Charter, Fuel Supply, Health & Safety, Logistic, Cargo Shipping, Expediting, Aerodrome Management, Trucking, Lodging
Kitikmeot Camp Solutions Limited	~	Camp Management & Operations including Hospitality (food services, janitorial & housekeeping) and Maintenance (including all utilities)
Nanook Woodworking Ltd.		Carpentry and Furniture Manufacturing, Renovation
Kitnuna Projects Inc	✓	Construction
Qillaq Construction Inc.		Construction and Supplier of Construction materials, including all Trades
Inukshuk Enterprises Ltd		Construction, Cartage, Garage, Property Management, Arcade
Kalvik Enterprises Incorporated		Construction, Renovations, Repairs, Rentals
lkpik Inc.		Consulting Services
Geotech Ekutak Ltd.	✓	Drilling and Underground Drilling
Medic North Nunavut Ltd.	✓	Emergency Medical Services, Medical Equipment Supply
Kitikmeot BBE Expediting Ltd.	✓	Expediting and Logistics
Nunavut Expediting Services Ltd	✓	Expediting, Camp Building & Supply
Nunavut Resources Corporation	~	Exploration Finance, Mine-related Infrastructure Development, Regional infrastructure Development and Financing, Investment Banking & Corporate Finance Advisory Services
Kitikmeot Air Ltd	✓	Fixed Wing Aircraft Charter Service
Nuna Logistics Limited		Freight hauling, Open Pit Mining, Crushing, Training Services, Mine Site Services & Construction, Mine Site Infrastructure Rental
5140 Nunavut Ltd	✓	General Contracting and Retail Sales of Modular Buildings
Vandenbrink, Clarissa		Gift baskets and Event Planning
Kitikmeot Helicopters Ltd	✓	Helicopter Contracting Service
Kitikmeot Cleaning Services	✓	Janitorial Cleaning & Retail
A&R Cleaning Ltd		Janitorial Services
Angulalik, Gwen	~	Language Consulting, Teaching, Interpreting and Translating
Nunavut Arctic Transportation Company	~	Marine Transportation Industry
Kitnuna Pharmacy Ltd		Pharmacy Services, Medical Supplies
5364 Nunavut Ltd		Plumbing and Heating
Jago Services Inc	✓	Plumbing, Heating and Electrical
Kiilliniq Corporation Ltd		Property Management

Business Name	KQB	Business Services Summary	
Kitikmeot Blasting Services Ltd.	✓	Provide Explosives and Explosive Related Services	
Kitikmeot Region Properties Inc.		Real Estate Development	
Kitikmeot Corporation	✓	Real Estate Development and Management; Mine Development and Production Services; Other	
Aurizon Investments Ltd		Real Estate Investment, Residential Housing Complex and Hotel	
5379 Nunavut Ltd.		Restaurant	
Lyall, Donna		Salon	
Nuna West Mining Ltd	~	Site Preparation & Infrastructure Development, Construction Management & Site Earthworks & Infrastructure	
Ikaluktutiak Co-operative Ltd.		Store, Inns North Hotel	
Kitikmeot Tire Mine Service Ltd.	~	Supply Tire and Tire Services and Related Products & Services	
Go Cargo Taxi Limited		Taxi & Vehicle Rentals	
Otokiak, Amanda		Taxi Services & Rentals	
Kitnuna Corporation	~	Trade & Services	
Kitnuna Petroleum Ltd		Trade & Services	
Kitikmeot Cementation	~	Underground Mine Development and Production Services	
Kitnuna Expediting Services Ltd		Expediting, Airport Ground Handling and Purchasing Services	
Gjoa Haven – 8 Businesses		·	
Arktis Piusitippaa Incorporated	~	Engineering, Professional Consulting Services	
CAP Enterprises Ltd	~	Heavy Equipment, Construction, Goods and Services for Gjoa Haven	
Porter, Megal and Aglukkaq Sylvia		Hotel Accommodations	
4660 Nunavut Ltd		Outfitting and Tourism	
Porter, Wally		Renovations, General Construction, Vehicle Rentals, Property Management	
Qikiqtaq Co-operative Ltd		Store, Inns North Hotel, Post Office	
Porter, Stanley		Тахі	
Mitqut Construction Inc.		Construction	
Kugaaruk – 2 Businesses		·	
Guys Arctic Char		Harvest and Sell Arctic Char	
Koomiut Co-operative Association		Store, Inns North Hotel	
Kugluktuk – 8 Businesses			
Summit Air Kitikmeot Ltd.	~	Air Charter Services including Rotary Wing and Fixed Wing for Cargo and Passenger Transportation	
Atco-5296 Buildings and Services Ltd		Camp Projects - Servicers, Facilities Maintenance and Logistic Services Contractor	
Ryfan Kitikmeot Ltd.	$\checkmark$	Construction and Contracting	

Business Name	KQB	Business Services Summary	
Aivgak Services Ltd		Convenience Store, Restaurant, Taxi	
5296 Nunavut Ltd	✓	General Office Support Services	
Taps Servicing		Professional Cleaning Services	
JMS Supplies Ltd		Retail Sales of Building Supplies, Residential Furniture, Recreational Vehicles and Outdoor Equipment	
Kugluktuk Co-operative Ltd		Store, Cable TV	
Kitikmeot Savik Inc.	✓	Structural Steel Supply and Installation	
Kikiak Contracting Ltd	✓	Trade and Services	
Akhak Mining Services Ltd.		(summary not available)	
Taloyoak – 8 Businesses		·	
Aqsaqniq Airways Ltd	✓	Air Charter Services	
Matrix Kitikmeot Logistics Ltd	✓	Camps, Logistics and Aviation Management	
Lyall Construction Ltd	✓	Gravel Hauling and General Contracting	
Boothia Ventures Ltd		Hotel	
Aqsaqniq Ltd		Hotel and Restaurant, Cable, General Contracting	
Pizzo-Lyall, John Charles		Moving of Mail, Cargo, and Personal Effects	
Paleajook Co-operative Ltd		Retail, Inns North Hotel, Cable TV, Post Office	
Tuqanie Truck Rental		Truck Rental	

Source: A. Buchan, pers. comm.; NTI (2019)

### 4.5.3 Interpretation

The Project is believed to have had a positive effect on Kitikmeot business development. In 2018, there were 70 registered Inuit Firms in the Kitikmeot region of which 30 were KQB. Many businesses in the Kitikmeot region provide mining services. The development of these businesses may have been supported by the Project or by other mining projects and exploration in the region. Additionally, there are businesses whose descriptions are not explicitly related to mining that provide services to the mining industry, including: medical and safety services, expediting and logistical services, site management, catering, and janitorial services. A number of these businesses have benefitted from business opportunities associated with the Project.

### 4.6 Effects Management and Mitigation

Table 4.6-1 lists the programs and measures designed to mitigate and manage potential effects related to contracting and business expenditures.

Table 4.6-1: Contracting and Business Expenditures Management and
Mitigation Measures

Program/Mitigation Measure	Purpose/Description/Outcome
IIBA	The IIBA sets out principles and methods to, among other purposes, maximize Inuit training, employment and business opportunities arising from the operation of the Project, and provide a mechanism through which effective communication and cooperation can take place. Key features of the IIBA include provisions for, among others: promotion of Inuit content in procurement, including requirement to engage Kitikmeot Qualified Businesses for certain types of goods and services; bid preparation training program for Inuit; offering contracts open only to Kitikmeot Qualified Businesses; and establishment of a Business Development Fund to invest in building the capacity for Inuit business development in the Kitikmeot region.
TMAC Liaison	TMAC Liaison will work with the appropriate TMAC department to, among other responsibilities, assist TMAC to maximize Kitikmeot Qualified Business procurement by identifying businesses interested in procurement opportunities, considering opportunities for capacity building and development and assisting Kitikmeot Qualified Businesses to access available business opportunities.
Community Involvement Plan	TMAC will maintain communications with Kitikmeot communities over the life of the Project, and share information to assist in the development of collaborative adaptive management measures, should unanticipated impacts arise and mitigation be required.
Communication	<ul> <li>TMAC will communicate Project's schedule to ensure that local governments, local and regional businesses and other interested institutions/organizations are aware of Project activities as well as any opportunities that can contribute to business growth in the Kitikmeot region. TMAC will:</li> <li>provide assistance, feedback, information, and lead time to contractors from the Kitikmeot communities on bids and bidding policies;</li> <li>require and monitor local content plans on major bids;</li> <li>waive bond provisions at tender for Inuit owned businesses;</li> <li>provide annual business opportunities forecast; and</li> <li>promote awareness of procurement opportunities within the Kitikmeot region.</li> </ul>

# 5. **EMPLOYMENT**

# 5.1 Overall Employment

## 5.1.1 Predictions

The Project will provide a number of employment opportunities in construction and operation, including employment for on-site and off-site workers, as well as contractors. Success will be reflected by the total workforce size and effort.

## 5.1.2 Results

### Workforce Size

Figure 5.1-1 shows the total and average number of on-site workers for TMAC and contractors. The total number of workers has been increasing with an increase in operating activities and as many as 598 workers in 2017 and 2018<sup>3</sup>. The average number of on-site workers was highest in 2018 Q3 at 268 workers, an increase of 35% since 2017 Q3. Off-site employment included three full-time positions in the Cambridge Bay office and seasonal staff, if required (A. Buchan, pers. comm.). Total TMAC workforce as of December 31, 2018 was 254 workers.

### Workforce Effort

Project workforce effort is trending upward with a six-fold increase over the last five years in the total annual hours worked. The average hours worked per worker were 2,033 in 2018, slightly below a full-time position of 2,080 hours per year, however representing a 30% increase in average hours worked since 2017 (Table 5.1-1).

	2014	2015	2016	2017	2018
Total annual hours worked	195,876	295,284	697,272	815,412	1,126,932
Average hours per worker	1,567	1,588	1,638	1,566	2,034

### Table 5.1-1: Workforce Effort by Project Employees and Contractors, 2014 to 2018

Source: A. Buchan, pers. comm.

# 5.1.3 Interpretation

Project activities resumed in April 2013 and included site maintenance, environmental compliance monitoring, and exploration work. Relative employment increased in 2014 from 2013 due to the size of the exploration program. In 2014, environmental compliance monitoring work continued. In 2015 and 2016, work at the site increased substantially with focus on a path to production. In 2017, TMAC commenced commercial production at the Doris mine. The total employment has been significantly increasing with an increase in the Project on-site activities and production.

<sup>&</sup>lt;sup>3</sup> Workforce size and effort are calculated using monthly Hope Bay Headcount sheets that track on-site presence of Project employees (both TMAC and contractors). Those estimates also include visitors, and do not take into account employees that may be on leave or otherwise employed but not on site during a reporting period. A new system has been developed for each separate employer that will be better able to track total employment going forward.



# Figure 5.1-1: Number of Project Employees and Contractors, 2014 to 2018

# 5.2 Inuit and Kitikmeot Employment

# 5.2.1 Predictions

The Project will provide employment to residents of the Kitikmeot region. As outlined in the IIBA, priority to hiring employees at the Hope Bay Project is in the following order: 1) Kitikmeot Inuit and other Nunavut Inuit residents in the Kitikmeot region; 2) all other Kitikmeot and Nunavut Inuit; 3) residents of the Kitikmeot region; and 4) all others. Success will be reflected in the workforce effort by Inuit and Kitikmeot residents and their share of total employment.

# 5.2.2 Results

### Workforce Size

In 2018, there were as many as 51 Kitikmeot Inuit working at the Project, representing 7% to 10% of the total workforce size (Figure 5.2-1). There were also up to 14 Inuit from outside of the Kitikmeot region working at the Project, comprising on average 2% of the total workforce. Other regional workforce consisted of one non-Inuit Kitikmeot resident. TMAC workforce as of December 31, 2018 included 23 Inuit workers, representing 9% of total TMAC workforce.

### Workforce Effort

Total workforce effort by Inuit workers remained relatively unchanged between 2017 and 2018, however with different composition (Table 5.2-1). In 2018, the workforce effort by Kitikmeot Inuit decreased compared to 2017, while it increased for Kitikmeot Inuit living elsewhere. In general, Inuit workforce effort comprised 10% of the total workforce effort.

		2015	2016	2017	2018
Total annual hours	Kitikmeot Inuit	27,204	76,920	98,376	87,552
worked	Kitikmeot Inuit living elsewhere	5,688	12,288	14,040	24,312
	Other regional workforce	-	-	-	2,256
Average hours	Kitikmeot Inuit	-	-	-	2,009
per worker	Kitikmeot Inuit living elsewhere	-	-	-	2,282
	Other regional workforce	-	-	-	2,256
Percent of total	Kitikmeot Inuit	9%	12%	12%	8%
hours worked	Kitikmeot Inuit living elsewhere	2%	2%	2%	2%
	Other regional workforce	-	-	-	0.2%

# Table 5.2-1: Project Workforce Effort (Employees and Contractors), 2015 to 2018

Source: A. Buchan, pers. comm.

### Kitikmeot Workers by Community

By community, up to 24 workers were from Cambridge Bay, 11 from Kugluktuk, nine from Gjoa Haven, eight from Kugaaruk and six from Taloyoak (Figure 5.2-2).



# Figure 5.2-1: Inuit and Kitikmeot Employment (number of workers), 2018



# Figure 5.2-2: Kitikmeot Workers by Community, 2018 (Source: A. Buchan, pers. comm.)

# 5.2.3 Interpretation

As affirmed by the IIBA signed in March of 2015, TMAC is committed to maximize Inuit employment. This includes priority for hiring Kitikmeot Inuit and other Nunavut Inuit residents in the Kitikmeot region and all other Kitikmeot and Nunavut Inuit, followed by hiring residents of the Kitikmeot region and others (KIA & TMAC 2015).

In 2018, there were as many as 51 Kitikmeot Inuit working at the Project, representing 7% to 10% of the total workforce size. Census data collected in 2016 informs that 50 people worked in mining in the Kitikmeot region, representing about 2% of all employment by North American Industry Classification System (NAICS); the regional unemployment rate was 28% that year (GC 2019a).

TMAC has been successful in engaging Inuit as part of the Project workforce and will continue its efforts to increase the share of Inuit employment. Some contractors have employed a smaller proportion of Inuit, and TMAC expects that they will significantly improve employment of Inuit. Through the provisions of the IIBA regarding the use of KQB, it is expected that the employment of Inuit by contractors will increase.

# 5.3 Gender Equity

# 5.3.1 Predictions

TMAC is committed to gender equality. Women will be encouraged to enter into the non-traditional role of working in the mining sector. Success will be reflected in the workforce effort by women and Inuit women and their share of total employment.

# 5.3.2 Results

### Workforce Effort by Women

For 2015 and 2016, women represented approximately 7% of the total hours worked by TMAC and contractors, and 9% in 2017 (Table 5.3-1). In 2018, although the workforce effort by women increased, proportionally, the share of workforce effort by women decreased to 8%.

	2015	2016	2017	2018
Total hours worked	21,096	47,088	69,912	87,468
Percentage of total	7%	7%	9%	8%

 Table 5.3-1: Workforce Effort by Women, 2015 to 2017

Source: A. Buchan, pers. comm.

### Workforce Effort by Inuit Women

In 2018, workforce effort by Inuit women was 30,648 hours, or 3% of total workforce effort. This type of data for previous years is not available.

# 5.3.3 Interpretation

Since 2015, female participation has been relatively low, representing less than 10% of the total workforce effort. TMAC expects to the have the opportunity to hire more women and increase the number of hours worked by women as the Project advances. Further improvements are expected over time. Nationally, women are also underrepresented in the mining industry and account for only 16% of the total mining labour force (MiHR 2019).

# 5.4 Employment Income

### 5.4.1 Predictions

Direct personal income from the Project is expected to result in economic benefits to the Kitikmeot region. Furthermore, an equitable distribution of income among the Kitikmeot communities is desired.

### 5.4.2 Results

### **Total Payroll**

Table 5.4-1 summarizes TMAC payroll for 2015 to 2018 for all Kitikmeot-based and on-site employees (IIBA and non-IIBA), as well as Inuit workers (Kitikmeot residents). Note that this excludes TMAC payroll for Yellowknife and Toronto based employees, as well as payroll of on-site contractors. As evident, total payroll substantially increased with the commencement of Project production, supporting the financial security of Project workers. In 2018, total payroll reached \$22.0 million, of that, \$1.9 million was paid to Inuit workers.

### Table 5.4-1: Total TMAC Payroll (Kitikmeot-based and On-site, million), 2015 to 2018

	2015	2016	2017	2018
TMAC Payroll	\$1.3	\$5.1	\$15.5	\$22.0
Payroll for Inuit Workers	\$0.6	\$0.7	\$1.4	\$1.9

Source: A. Buchan, pers. comm.

### Payroll by Kitikmeot Community

Data by community are not reported for 2013 to 2016 because of the need to protect confidentiality; however, the majority of direct employment income earned in the Kitikmeot communities was by Cambridge Bay residents, followed by Kugluktuk. For 2017 and 2018, data are separately reported for Cambridge Bay, Kugluktuk, the eastern communities (Gjoa Haven, Taloyoak and Kugaaruk), as well as for Inuit that are not residents of Nunavut (Table 5.4-2). Again, most income was earned by residents of Cambridge Bay followed by Kugluktuk, with a large total also from Inuit who are not residents of Nunavut.

Table 5.4-2: Total TMAC Payroll for Inuit Employees by Community, 2017 and 2018

Community	2017	2018
Cambridge Bay	\$748,000	\$763,300
Kugluktuk	\$220,000	\$273,000
Rest of Kitikmeot	\$173,000	\$347,000
Outside Nunavut	\$257,000	\$564,000
Total	\$1,398,000	\$1,947,300

Source: A. Buchan, pers. comm.

### 5.4.3 Interpretation

Total TMAC payroll continues to provide substantial personal income benefits to employees. The payroll estimate provided here excludes on-site contractors. In 2015 and 2016, there was significant use of contractors for construction, which resulted in a larger share of total Project payroll benefits being realized through contractors; the exact amount of income including contractors, however, is unknown. With the

start of operation in 2017, the share of contractor employment decreased as the number of direct TMAC employees increased. The Project also made significant contributions to incomes in the Kitikmeot region, increasing considerably from previous years with the start of operation.

# 5.5 Employee Retention

# 5.5.1 Predictions

Some workers and their families may find rotational employment stressful, leading to termination of employment (voluntary turnover). Low turnover rates for non-Inuit and Inuit employee are desired.

# 5.5.2 Results

Employee turnover rate is calculated as the number of permanent employee terminations divided by the number of permanent employees at the end of the period. Annual turnover rate for all employees was 35% in 2017 and 17% in 2018. For Inuit employees, it was 105% for 2017 and 43% for 2018 (Table 5.5-1).

	2017			2018				
	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4
All Permanent Employees	7%	10%	7%	12%	6%	6%	4%	4%
Inuit Employees	11%	45%	24%	32%	9%	8%	12%	13%

### Table 5.5-1: Turnover Rate for All Employees and for Inuit Employees, 2017 and 2018

Source: A. Buchan, pers. comm.

# 5.5.3 Interpretation

Turnover rate in the mining industry averages at 10%, with 5% representing terminations and layoffs, 3% representing voluntary turnover and 2% representing retirement (MiHR 2017). However, remote mining operations experience turnover higher than industry average due to the remote and rotational nature of the work. Employee turnover rate for all Project employees falls within what would be expected for a project of this type. Turnover rates for lnuit workers tend to be substantially higher, however, with an improvement in 2018. Challenges in employee retention in the mining industry are not uncommon for remote camps with rotational schedules and are often attributed to the remoteness of the mine and the need of long commute, as well as emotional stress resulting from being away from family and friends.

# 5.6 Worker Health and Safety

# 5.6.1 *Predictions*

Project-related workplace accidents measured as lost time incidents and utilization of site medic should be minimal in number and severity.

# 5.6.2 Results

### Lost Time Incidents

Number of lost time incidences and the lost workday incident rate are shown in Table 5.6-1. The number of lost time incidents was highest in 2017 with six incidents and the highest incident rate of 97.9. In addition to lost time incidents, there were seven modified work days in 2017. In 2018, there was only one lost time incident.

Year	Number of Lost Time Incidences	Total Lost Time (days)	Lost Workday Incident Rate
2014	3	58	59.2
2015	0	0	0.0
2016	1	1	0.3
2017	6	399	97.9
2018	1	68	12.1

#### Table 5.6-1: Hope Bay Project Lost Time Incidences

Source: A. Buchan, pers. comm.

Note: Lost work incident rate is the number of lost workday cases times 200,000 divided by hours worked; it returns the number of days lost from work due to work related injury or illness for every 100 employees.

#### **Utilization of Site Medic**

In 2017, there were 72 injuries that required medical or first aid, while in 2018 there were 73 injuries (Table 5.6-2).

	2017	2018
Restricted Work Injury (RWI)	0	3
Medical Aid Injury (MAI)	3	2
First Aid Injury (FAI)	69	68
Total	72	73
Total per capita <sup>1</sup>	0.12	0.12

### Table 5.6-2: Hope Bay Project Injuries

Source: A. Buchan, pers. comm.

<sup>1</sup> Per the total number of on-site workers.

### 5.6.3 Interpretation

The number of lost time incidents was highest in 2017 at six, decreasing to one incident in 2018. TMAC maintains a highly safety-conscious work environment and a rigorous safety program. TMAC is committed to avoiding workplace accidents; all lost time incidences are investigated and corrective actions identified and implemented. The company promotes a Zero Harm culture, as it believes that all injuries and accidents are preventable.

# 5.7 On-the-job Training

### 5.7.1 Predictions

TMAC is committed to providing training for workers to maximize their abilities and opportunities for career advancement. On-the-job training is measured as the number of on-the-job training courses delivered to non-Inuit and Inuit workers.

# 5.7.2 Results

### **On-the-job Training Courses**

Table 5.7-1 summarizes on-the-job training courses for 2013 through 2017 related to safety, mobile equipment use and underground mining<sup>4</sup>.

Year	Topic Area	Number of Workers Trained	Number of Training Sessions
2013	Various, including Safety	118	527
2014	Various, including Safety	138	494
2015	Safety	314	2,235
	Mobile Equipment	211	965
	Underground Mining	59	340
2016	Safety	655	3,282
	Mobile Equipment	375	1,482
	Underground Mining	61	443
2017	Safety	1,458	3,809
	Mobile Equipment	501	1,440
	Underground Mining	118	342

### Table 5.7-1: On-the-job Training Courses, 2013 to 2017

Source: A. Buchan, pers. comm.

In 2018, TMAC delivered 7,343 hours of training to non-Inuit individuals that consisted of site general orientation, mill and mine orientation, light vehicle and mobile equipment operation, as well as general training<sup>5</sup> (Table 5.7-2). In addition, 1,218 hours of HR-related training was delivered to Project employees. HR-related training consisted of Social Media Policy, Cultural Awareness Training, Respectful Workplace Policy Presentation, Fitness for Work Policy Presentation, and Niagara Supervisory training.

Туре	Number of Workers Trained	Hours of Training
Site Orientation	553	2,765
Mill Orientation	91	455
Mine Orientation	27	125
General	183	1,464
Light Vehicle	245	980
Mobile Equipment	177	708
WHMIS	423	846
Total	1,699	7,343

Table 5.7-2: Training Delivered by TMAC to Non-Inuit Workers in 2018

Source: A. Buchan, pers. comm.

<sup>&</sup>lt;sup>4</sup> Safety training sessions typically include firefighting tests, bear training, first aid, and others. Mobile equipment training includes training with Ford pickups, snow mobile, personal mobile equipment (PME), telehandler, genie lift, tucker, rimpull, and others. Underground mine training include training for site-specific equipment, underground hard rock mining, specialty hard rock common core modules, first line underground mine supervisory, and generic first line supervisor.

<sup>&</sup>lt;sup>5</sup> General training included Lock Out / Tag Out, Confined Space, Fall Arrest, Respirator Care and Use, and similar.

Additional training was delivered by contractors and included general, health & safety and job-specific training.

#### Inuit Participation in On-the-job Training Courses

TMAC remains committed to the ongoing training of workers in keeping with their interests to maximize their abilities and opportunities for career development. In 2018, TMAC provided 133 hours of general training to Inuit workers, 213.5 hours of health & safety related training, and 8,290 hours of work-related training<sup>6</sup> (Table 5.7-3). Seventeen individual Career Development Plans were developed for TMAC Inuit employees. In addition, 44 hours of HR-related training was delivered to Project employees. HR-related training consisted of Social Media Policy, Cultural Awareness Training, Respectful Workplace Policy Presentation, and Fitness for Work Policy Presentation.

Department	General	Health & Safety	Specific
Electrical	7	10	290
Environment	15	0	62
Exploration	5	96	4
Maintenance	0	2	100
Mill	96	86	5,976
Site Services	10	19.5	1,808
Warehouse	0	0	50
Total	133	213.5	8,290

Table 5.7-3: Training Delivered by TMAC to Inuit Workers in 2018

Source: A. Buchan, pers. comm.

Additional training was delivered by contractors and included job shadowing and job-specific training.

### 5.7.3 Interpretation

A substantial amount of on-the-job training has been provided to Project workers, including Inuit workers. Training is based on job needs and existing skills.

Through the IIBA signed in March of 2015, TMAC is committed to maximizing Inuit training arising from the Hope Bay Project. Training opportunities may include on-the-job technical training and skills development in a variety of areas such as underground mining, surface operations, mill processing, geotechnical, and environmental. TMAC will also allow trades training on-site. Additionally, the IIBA commits TMAC to developing Career Development Plans for all Inuit employees (KIA & TMAC 2015).

<sup>&</sup>lt;sup>6</sup> General training included site and mill orientation. Health & safety training included fall arrest, confine space, chemical awareness, emergency response, first aid, lock out tag out, WHMIS refresher, respirator care & maintenance, mill evacuation, and caustic review. Work-related (specific) training included: batch ILR resin, breaking reagent containing lines, cleaning magnet, conveyor safety, crushing circuit, reagent circuit, sample collection, sodium cyanide mix, site drivers, kubota light vehicle, pick up, aerial work platform, mine cat, scissor lift, aircraft ground crew, aircraft ramp, tele handler, loaders, skid steer, snow mobile, waste management, fork lift, reach stacker, aircraft de-icing, fuel transfer sealift, and overhead crane.

# 5.8 Apprenticeships

# 5.8.1 Predictions

There is no specific Project prediction identified as related to apprenticeship positions for non-Inuit and Inuit. However, apprenticeship position might be offered at the Project, leading to an increase in transferable skills.

# 5.8.2 Results

No apprenticeship roles were awarded in 2013, 2014, or 2015. However, in 2015 TMAC provided in-kind support to Geotech Egutak to deliver their diamond drill-training program. Similarly, no apprenticeships were offered in 2016 or 2017. In 2018, a warehousing apprenticeship was identified for an Inuit employee of TMAC and efforts have been made with the GN and the Government of Alberta to register this applicant. TMAC plans to look at opportunities for long-term trades training and apprenticeships at the site.

# 5.8.3 Interpretation

One warehousing apprenticeship has been identified for an Inuit employee of TMAC. One apprenticeship position has been created thus far. Efforts have been made but have been hampered due to the challenges registering apprenticeships in other jurisdictions when the apprenticeship is not registered in Nunavut.

# 5.9 Skill Levels

# 5.9.1 Predictions

The Project is expected to provide employment opportunities to Inuit. Although it is desirable to realize employment across a range of job categories, it is expected that Inuit employment will, at least initially, be concentrated in positions reflecting current labour force experience.

# 5.9.2 Results

### Inuit Employees by Job Category

Table 5.9-1 provides a summary of skill level of Inuit workers employed by TMAC, Kitikmeot Camp Solutions and Nuna West in 2018. All three companies achieved Inuit participation as a share of total employment. Inuit comprised 11% of all TMAC's employees, 45% of Kitikmeot Camp Solutions employees, and 25% of Nuna West employees. Additionally, Inuit share of workforce was 9% at GeoTech and 5% at Kitikmeot Cementation; skill level information is not available for these two subcontractors. Inuit employees held a mix of unskilled, semi-skilled and skilled positions, while being underrepresented in professional and management positions.

### **Inuit Employees by Department**

In 2013, after the acquisition by TMAC, most employment, including Kitikmeot Inuit employment, was concentrated between two job categories: geology and environment. The distribution of TMAC employees between these two categories was approximately equal. All other employment was contract-related.

In October of 2013, two Inuit employees were permanently employed in Community and External Affairs, and the balance of TMAC Inuit employees were employed in geology and environment.

Job Category	TMAC		Kitikmeot Camp Solutions		Nuna West	
	Inuit Employees	Inuit Share (est.)	Inuit Employees	Inuit Share	Inuit Employees	Inuit Share
Unskilled	14	100%	9	100%	0	0%
Semi Skilled	15	65%	23	48%	0	0%
Skilled	5	3%	2	14%	27	26%
Professional	2	4%	0	0%	0	0%
Management	1	2%	0	0%	0	0%
Total	37	12%	34	45%	27	25%

### Table 5.9-1: Inuit Workers (Employees and Contractors) by Category, 2018

Source: A. Buchan, pers. comm.

Notes: Estimates include all Inuit workers hired in 2018. Consequently, 'Inuit Share' is the share of all Inuit hired in 2018 as a percentage of all employees hired in 2018. However, it is important to note that some employees resigned or were dismissed and the resulting share of active Inuit employees, as a percentage of total employment, might be different. Additionally, the Inuit share of total employment based on the number of workers for contractors is higher than the share based on the number of hours worked, because employment tenure is typically shorter for Inuit workers due to resignations or terminations.

In 2015, Inuit workers employed by TMAC and TMAC's contractors worked mainly in site services, exploration, and environment. For site services, the number of Inuit workers varied from three to 17 at any one time; for exploration, there were between two and 14 workers; for environment, there were three or fewer workers at any one time. Inuit workers employed directly by TMAC worked in environment and External and Community Relations, with as many as five employees in environment and three in External and Community Relations in peak months.

For 2016, 2017, and 2018, the number of Inuit workers in each job category is shown in Table 5.9-2. In 2016, most Inuit workers were in construction and site services, followed by underground mining and exploration. In 2017 and 2018, with the initiation of production, most Inuit workers were in site operations and site services, and to a lesser degree in exploration and underground mining. Further, in 2018, TMAC began recruitment for the Surface Operations Trainee positions. These include working within the Site Services, Waste Management and Power House departments.

# 5.9.3 Interpretation

In 2018, Inuit employees held a mix of unskilled, semi-skilled and skilled positions, while being underrepresented in professional and management positions. This is consistent with predictions for this indicator. By departments, Inuit employees mostly worked in site services, followed by site operations, exploration and mining.

Inuit employment continues to be diverse across work areas. The range of duties discharged by Inuit at site reflects the labour force experience, on-the-job training efforts by TMAC, and Project needs. The move from construction in 2016 to operation in 2017 is reflected in the distribution of job types. TMAC expects this to evolve further over time as Inuit increasingly obtain relevant skills as well as awareness the variety of employment opportunities available at the Project.

Job Category	Number of Inuit Workers			Inuit Share of Total
	2016	2017	2018 (est.)	2018 (est.)
Logistics	3	0	0	0%
Exploration	9	1	10	13%
Construction	23	0	0	0%
Site Operations	7	30	15	8%
Site Services	32	56	71	37%
Mining	11	15	9	5%
Environment	3	2	5	56%
External and Community Relations	3	3	3	N/A
Health & Safety, Other	0	0	0	0%
Total	91	107	113	16%

# Table 5.9-2: Inuit Workers (Employees and Contractors) by Department,2016, 2017, and 2018

Source: A. Buchan, pers. comm.

Notes: Includes all active and inactive employees. Based on employment for TMAC, Geotech, Nuna West, Kitikmeot Camp Supplies, and Kitikmeot Cementation. N/A-Not available.

# 5.10 Retention of Skilled Workers in Community Roles

### 5.10.1 Predictions

The Project is expected to offer relatively well-paying jobs and will require workers with skills and experience also required by other employers in local and regional communities. As a result, local and regional employers may find it difficult to find workers with the necessary skills. However, it is also predicted that those with a full-time job may be reluctant to leave it for a job at the Project because of the relatively short-term duration of the work and/or the requirement to be away from home for work rotations.

### 5.10.2 Results

There were no previous hamlet employees working for the Project in 2013 or 2014. In 2015 and 2016, there was a number of on-site contract staff with extensive heavy equipment experience, some of whom have worked for the Hamlets of Kugluktuk and Cambridge Bay on a casual basis. It is possible that some on-site contract staff may have previously been employed as drivers for hamlet water and sewer services. There were no known previous hamlet employees working for the Project in 2017. For 2013 through 2017, data on other local and regional businesses and their ability to retain workers were not collected.

Four Inuit workers hired at the Project in 2018 were previously in casual or on call roles, mainly in Water and Sewer Departments at Hamlets. Common explanation provided for leaving employment in community for employment at the mine was under-employed (not getting enough hours of work).

### 5.10.3 Interpretation

The Project has a positive impact on unemployment in the Kitikmeot communities. Since 2013, few skilled workers have left employment in community for employment at the mine. This implies that workers hired by the Project were from the pool of unemployed. In 2018, the reason cited for leaving community employment was working less than full-time.

# 5.11 Effects Management and Mitigation

Table 5.11-1 lists the programs and measures designed to mitigate and manage potential effects related to employment.

Program/Mitigation Measure	Purpose/Description/Outcome
IIBA	The IIBA sets out principles and methods to, among other purposes, maximize Inuit training, employment and business opportunities arising from the operation of the Project, and provide a mechanism through which effective communication and cooperation can take place. Key features of the IIBA related to employment include provisions for, among others: setting annual Inuit employment targets; and first opportunity to resident Kitikmeot Inuit for employment, followed by non-resident Inuit.
Human Resources Plan	The Human Resources Plan supports the provisions of the IIBA and, more broadly, provides a framework for human resources management at the Hope Bay Project which ensures that the needs of all TMAC personnel are addressed throughout the life of the Project. The Plan addresses human resources, Inuit employment, education and orientation and employee wellness. In conjunction with the IIBA, specific measures include, among others: to build cultural awareness and enforce harassment policies; promote awareness of employment opportunities within Kitikmeot communities; collaborate with training institutions; develop and implement a recruitment strategy; career development plans for Inuit employees; collaborate and partner with relevant agencies and contractors to ensure skill requirements are being met; and collaborate with education and training providers to develop training programs geared toward the long-term employment of women in non-traditional occupations.
Community Involvement Plan	TMAC will maintain communications with Kitikmeot communities over the life of the Project, and share information to assist in the development of collaborative adaptive management measures, should unanticipated impacts arise and mitigation be required. TMAC will also host a community information and career awareness session in all Kitikmeot communities at least annually. Information will be provided to communities on: labour needs of the Project; skills, behaviours and qualifications required for employment at the Project; available training opportunities and educational support programs; and career opportunities in related fields.
Health and Safety Management Plan	The purpose of this plan is to detail the Health Safety and Loss Prevention (HSLP) policies and systems adopted by TMAC and to provide the framework for their implementation. The TMAC Management Team is committed to providing a healthy and safe working environment for all personnel. The objectives are: to have all personnel appropriately trained, responsible and accountable for safety management; to incorporate industry best practice for health and safety standards in the engineering, design and processes implemented at all workplaces; to comply with all relevant standards and codes of practice, and regulatory requirements; and to provide effective training, efficient communication and continuous review of occupational health and safety practices.
Communication with GN	TMAC will provide the GN updated information regarding the labour force needs of the Project.

Table 5.11-1: Employment Management and Mitigation Measures

# 6. EDUCATION AND TRAINING

# 6.1 Availability of Post Secondary Education

# 6.1.1 Predictions

The Project could improve the availability of post-secondary education in the Kitikmeot region. Residents and youth seeking to take advantage of Project related employment could increase the demand for post-secondary education, increasing the ability of Nunavut Arctic College (NAC) to provide more courses and programs targeting employment in the mining industry.

### 6.1.2 Results

In the Kitikmeot region, post-secondary education is offered by the NAC, with a central campus is in Cambridge Bay. NAC is responsible for all college programming and provides programs in all Kitikmeot communities through Community Learning Centres. Programs offered through the NAC include trades, certificates and diplomas, career development, academic studies, and continuing education.

The 2019-2020 program informs that the Kitikmeot NAC campus is not currently offering any miningrelated courses (Acbayaan 2019). Trades courses such as electrician, underground miner certificate, and pre-apprenticeships are offered in Rankin Inlet, while diploma in environmental technology is offered in Pond Inlet and Iqaluit.

In previous years (2016/2017 school year), the Kitikmeot Campus offered a two-year Environmental Technology Program and camp cook training (NAC 2016).

# 6.1.3 Interpretation

There are currently no mining-related programs offered in the Kitikmeot region. However, there have been a number of short-term mine related training offerings in the region.

# 6.2 Participation in Post Secondary Education

### 6.2.1 *Predictions*

The Project could affect enrolments of Kitikmeot students in post-secondary education. The effect is predicted to be positive, with an increasing number of students choosing to enrol and graduate to then be able to take advantage of the Project related employment opportunities.

### 6.2.2 Results

Enrollment in the NAC Kitikmeot campus has increased from 170 full-time students in 2012 to 208 in 2016. In the 2016/2017 school year, the Kitikmeot Campus offered a two-year Environmental Technology Program with ten enrolled students and camp cook training with eight enrolled (NAC 2016).

### 6.2.3 Interpretation

Most recent enrollment data by community and NAC program type are not available.

### 6.3 Investment in Education

### 6.3.1 Predictions

TMAC will support investments in school-based initiatives. Support can include the provision of financial support, school material and/or in kind support.

# 6.3.2 Results

Investment in school-based initiatives in 2018 included:

- Career Awareness Sessions hosted in each Kitikmeot High School \$45,000.
- High School Awards (cash prizes, plaques and air charter site for recipients) \$29,500.
- Mining Matters events delivered in three out of five Kitikmeot High Schools \$11,000.

Information is not available for prior years.

## 6.3.3 Interpretation

In 2018, TMAC spent an estimated \$85,500 to support school-based initiatives including Career Awareness Sessions, High School Awards, and Mining Matters events. The ability of TMAC to make investments in Education in the region has been hampered by the inability to obtain approval from local District Education Authorities and Education officials to deliver Mining Matters programming in both Gjoa Haven and Kugaaruk.

# 6.4 Understanding of Employment Opportunities

## 6.4.1 Predictions

TMAC will host community outreach events such as community information sessions or career awareness sessions in all Kitikmeot communities at least annually to encourage Inuit to attain the skills and education qualifications necessary to take advantage of Project employment opportunities.

### 6.4.2 Results

The first annual TMAC Community Information Tour was hosted in October and November 2017 in each of the five Kitikmeot communities. Information was provided to communities on: labour needs of the Project; skills, behaviours and qualifications required for employment at the Project; available training opportunities and educational support programs; and career opportunities in related fields (e.g., science, technology, professional services). During the 2017 Community Information Tour, TMAC also met with representatives of the GN Department of Education, Kitikmeot School Operations, and high school principals. Discussions focused on obtaining input as to how to best position future TMAC support of secondary school awards and promotion of a science based curriculum delivery. TMAC also participated in the planning the 2016 and 2017 Kitikmeot Career Fairs with representatives of the GN Department of Family Services.

In 2018, TMAC hosted five Community Information Sessions and five High School Information Sessions. TMAC also sponsored 10 student awards (ten awards: five academic, and five IQ Principles).

# 6.4.3 Interpretation

In 2018, TMAC hosted ten Community and High School Information Sessions and sponsored 10 student awards. TMAC's involvement in community and student outreach events continues to increase with an increase in Project activities. TMAC committed to host community information and career awareness session in all Kitikmeot communities at least annually to encourage Inuit to attain the skills and education qualifications necessary to take advantage of employment opportunities.

# 6.5 High-School Participation

## 6.5.1 Predictions

The Project could affect high-school enrollment and attendance by improving the prospects of finding employment for Kitikmeot residents with a high school diploma. This effect is predicted to be positive, increasing the educational attainment in the Kitikmeot region.

## 6.5.2 Results

### **Public School Enrollment**

Public school enrollment represents the number of full- and part-time students registered in school as of September 30 and include all elementary and secondary schools in Nunavut and all students enrolled in Kindergarten through Grade 12. Enrollment data are provided for the period of 2003 to 2017 for all Kitikmeot communities and the Kitikmeot region in general (Figure 6.5-1). As shown, although public school enrollment fluctuated over 2003 to 2017, enrollment increased in 2013 with continued growth through 2017, increasing by 4% for Nunavut and 11% for the Kitikmeot region. Kugaaruk experienced the highest increase in public school enrollment of 31% from 2013 to 2017, followed by Gjoa Haven at 12%, Kugluktuk and Taloyoak at 8%, and Cambridge Bay at 3%. In fact, the Kitikmeot region led the increase in public school enrollment in the Kitikmeot region increased by 71 students, while it decreased by 53 students in Qikiqtani and increased by 50 in Kivalliq (NBS 2018k).

High school enrollment is only available at the regional level for 2003 through 2017 (Figure 6.5-2). While the number of students enrolled in Grade 9 through 12 varied over the investigated period, it generally increased over the last five years (note that 2015 data is not available) by 59% in Grade 9, 54% in Grade 10, 35% in Grade 11, and 36% in Grade 12 (NBS 2018).

Information for 2018 was not available at the time of writing this report.

### **Public School Attendance and Truancy Rates**

Public school attendance rate represents the percentage of total school days for which students attended school while public school truancy rate represents the percentage of total school days for which students had unexcused absences from school. Most recent updates on the public school attendance rate are from the 2013/2014 school year when the Kitikmeot region had an attendance rate of 58%, compared to 71% for Nunavut as a whole. Across Kitikmeot communities, Kugluktuk and Cambridge Bay had the highest attendance rate of 83%, followed by Taloyoak (70%) and Gjoa Haven (56%); attendance rate for Kugaaruk was not calculated for that year. For high school students (Grades 9 through 12) attendance rate are only available at the regional level. In 2013/2014 school year, high school attendance rate varied from a low of 55% for Grade 9 and increasing with seniority to a high of 65% for Grade 12 (NBS 2015b).

Most recent public school truancy rates available at the time of writing this report are for the 2010/2011 school year. In that year, truancy rates were 25% for the Kitikmeot region, and 22% for Nunavut as a whole. For Kitikmeot communities, truancy rates were highest for Gjoa Haven (34%) and Kugluktuk (32%), followed by Taloyoak (26%), Kugaaruk (24%), and Cambridge Bay (15%). For high school students (Grade 9 through 12) truancy rates are only available at the regional level. In the 2010/2011 school year, truancy rate for Grade 9 was 35%, it was 42% for Grade 10, 36% for Grade 11 and 26% for Grade 12 (NBS 2012).



# Figure 6.5-1: Public School Enrollment by Community, 2003 to 2017



# Figure 6.5-2: Kitikmeot Public School Enrollment by Grade, 2003 to 2017

# 6.5.3 Interpretation

With an increase in employment opportunities available to Kitikmeot residents, there appears to be a re-enforcement of the direct link between education and employment, and a positive change in school enrollment (an increase in high school enrollment). However, while high school enrollment generally increased in the Kitikmeot communities in the last five years, due to the lack of data, it cannot be determined whether there was an improvement in the public school attendance rate or a reduction in the truancy rate.

# 6.6 High School Completion

# 6.6.1 Predictions

The Project could affect retention rates of youth in school, potentially impacting high school graduation numbers. The effect is predicted to be positive, with an increasing number of students choosing to remain in school, graduate and take advantage of the Project related employment opportunities.

### 6.6.2 Results

The number of secondary school graduates are summarized by community from 2001 to 2017 (Figure 6.6-1; at the time of writing, data for 2018 have yet to be released). The number of graduates includes students who completed secondary school but excludes those who completed equivalency or upgrading programs. In the Kitikmeot region, the number of graduates fluctuated with a small number of high school graduates between 2002 and 2013, however a peak in graduation during that time period of 36 in 2008 and 30 in 2010. Since 2013, the number of graduates increased with 34 graduates in the Kitikmeot in 2014, 31 in 2015, 37 in 2016 and 36 in 2017 (NBS 2017c).

Information for 2018 was not available at the time of writing this report.

# 6.6.3 Interpretation

There was an increase in the number of high school graduates in the Kitikmeot communities since 2014 possibly indicating a re-enforcement of the direct link between education and employment.

# 6.7 Effects Management and Mitigation

Table 6.7-1 lists the programs and measures designed to mitigate and manage potential effects related to education and training.



# Figure 6.6-1: Secondary School Graduates by Community, 2001/02 to 2016/17

Program/Mitigation Measure	Purpose/Description/Outcome
IIBA	The IIBA sets out principles and methods to, among other purposes, maximize Inuit training, employment and business opportunities arising from the operation of the Project, and provide a mechanism through which effective communication and cooperation can take place. Key features of the IIBA related to education and training include provisions for, among others: setting of annual and long-term training targets (including apprenticeships) that are achievable by TMAC using commercially reasonable efforts; creating, maintaining and annually updating a list of relevant education and training opportunities for Inuit; annually evaluating and reporting on the Inuit Training Target achievements, Inuit training and recruitment plans, improving compliance with Inuit Training Targets, and funded activities (among others); and establishment and administration of a Training and Education Fund.
Human Resources Plan	The Human Resources Plan supports the provisions of the IIBA and, more broadly, provides a framework for human resources management at the Hope Bay Project which ensures that the needs of all TMAC personnel are addressed throughout the life of the Project. The Plan addresses human resources, Inuit employment, education and orientation and employee wellness. In conjunction with the IIBA, specific measures include, among others: to build cultural awareness and enforce harassment policies; promote awareness of employment opportunities within Kitikmeot communities; collaborate with training institutions; develop and implement a recruitment strategy; career development plans for Inuit employees; collaborate and partner with relevant agencies and contractors to ensure skill requirements are being met; and collaborate with education and training providers to develop training programs geared toward the long-term employment of women in non-traditional occupations.
	TMAC will communicate with the Department of Education headquarters staff on any planned initiatives relating to youth employment, and other programs that may relate to education, in order to identify common points of interest and action that would help integrate the Proponent's activities into the existing education program, and communication and delivery plans.
Community Involvement Plan	TMAC will host a community information and career awareness session in all Kitikmeot communities at least annually. Information will be provided to communities on: labour needs of the Project; skills, behaviours and qualifications required for employment at the Project; available training opportunities and educational support programs; and career opportunities in related fields. TMAC will continue to engage GN representatives of relevant departments and agencies on training development and career awareness information. TMAC will also sponsor competitions and achievement awards at the secondary school level in fields relevant to or related to mining sector careers.

# Table 6.7-1: Education and Training Management and Mitigation Measures

# 7. POPULATION DEMOGRAPHICS

# 7.1 **Population Stability**

# 7.1.1 Predictions

The Project is predicted to have a negligible effect on in-migration given that the Project has agreed to maintain multiple points of hire across the Kitikmeot region and to transport workers from their communities. Also, the fly-in/fly-out nature of the operation means that there is no advantage for non-Kitikmeot employees to move to the Kitikmeot region.

# 7.1.2 Results

### **Population of Kitikmeot Communities**

The total population within the Kitikmeot region increased from 5,062 to 6,453 residents (by 27%) from 2001 through 2012. The largest increase of 36% was in the community of Gjoa Haven, followed by Kugaaruk (29%), Cambridge Bay (27%), Taloyoak (25%), and Kugluktuk (22%; Figure 7.1-1). Since, the population in the territory grew annually at 2% in 2013, 2015, 2017 and 1% in 2014 and 2016, with an estimated 6,993 residents in the region in 2017 (NBS 2018j). Population also grew in all Kitikmeot communities, with no indication of population decline:

- Cambridge Bay is the largest community in the Kitikmeot region. Recent population growth in the community was moderate with 2 to 3% annual growth from 2013 to 2017. The community had an estimated 1,985 residents in 2017.
- Kugluktuk is the second largest community with fluctuating population growth of 1 to 2% from 2013 to 2017. The community had 1,664 residents in 2017.
- Gjoa Haven's population grew at 1 to 2% from 2013 to 2016, and 3% in 2017. In 2017, the community had 1,484 residents.
- Taloyoak, had a population growth of 1 to 2% from 2013 to 2017 (with no change in 2016). Population estimates indicate that the community had 989 residents in 2017.
- Kugaaruk, the smallest community in the Kitikmeot region, had an annual population growth of 1% in 2013 and 2014, in 2015 there was no change, while in 2016 population declined by 1%. In 2017, there were 860 residents, representing a 3% population growth over the previous year (Figure 7.1-1).

Information for 2018 was not available at the time of writing this report.

Recent migration patterns, as well as births and deaths estimates, are available for Nunavut as a whole. Nunavut has, on average, more out-immigrants than in-migrants. For the period of 2001 to 2018, the number of in-migrants exceeded the number of out-migrants in 2001, 2002, 2009, 2011, 2013 and 2018. Nunavut experienced the largest out-migration in 2018, with a recorded 1,453 out-migrants however a net migration of 179. Historically, a notable out-migration trend extended from 2003 through 2008. Data suggest that a second out-migration trend took place from 2012 through 2017, with a net out-migration of 406 persons during the timespan (NBS 2018c).

Births and deaths data indicate that Nunavut has, on average, five live births per each death. The high birth-to-death ratio supports natural population growth in the region and in Nunavut, because net migration is primarily negative with more individuals moving out of than into the territory (NBS 2018h, 2018i).



Figure 7.1-1: Population by Community and in the Kitikmeot Region (Estimate and Percentage Change from Pervious Year), 2001 to 2017 Over the next 15 years (2019 to 2035), it is predicted that the Kitikmeot region will have an annual population growth of approximately 1% per year, with a progressively decreasing annual growth by 2035. In 2018, highest annual growth (above 1%) is predicted for the communities of Gjoa Haven, Kugaaruk and Taloyoak. Cambridge Bay and Kugluktuk are expected to have slower population growth of less than 1% (NBS 2014).

### **Migration of Employees**

In 2018, two TMAC employees moved from Cambridge Bay to Edmonton. Although there were no TMAC employees who moved to the Kitikmeot from elsewhere, two employees moved within the region in 2018: one employee hired in Cambridge Bay returned home to the community of Taloyoak, and one employee moved from Kugluktuk to Cambridge Bay.

# 7.1.3 Interpretation

Total population, along with other demographic indicators, is a key element of any socio-economic monitoring program. Population statistics and projections are used to assess the need for housing, education, and government services (e.g., health care and social services), so that resources can be allocated according to the pace of population change. The increased population of the Kitikmeot region means, in general, an increase in the demand for infrastructure and services.

Population growth results from a number of factors including natural population changes (net births and deaths) and migration. In the Kitikmeot region, growth has been driven by a relatively high birth to-death ratio. Regional population increases were modest since 2013 at 1% to 2% per year and remain on par with the territorial (1%-2%) and national (1%) trend. In addition, no TMAC employees from outside of the Kitikmeot have moved to the region. Considering the increased levels of Project activity in 2015 through 2017, the Project does not appear to be a driver for population growth.

# 7.2 Effects Management and Mitigation

Table 7.2-1 lists measures designed to mitigate and manage potential effects related to changes in population.

Program/Mitigation Measure	Purpose/Description/Outcome
Fly-in/fly-out rotation	Project workers will be accommodated at site in camps while on rotation. TMAC provides air transportation for all Kitikmeot residents, Inuit and non-Inuit, from their home community to site if employed by the Project, in order to avoid in-migration to these communities.

<b>Fable 7.2-1: Population</b>	<b>Stability Management</b>	and Mitigation Measures	S
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# 8. COMMUNITY INFRASTRUCTURE AND PUBLIC SERVICES

# 8.1 Housing Availability

# 8.1.1 Predictions

More Kitikmeot residents will be working (more money in the community) as a result of the Project, and some residents may decide to purchase or build a home. The increased demand for private housing may also increase the number of rental units that are built. This is expected to improve the availability of private housing units in the regional communities and potentially decrease the number of people on public housing waitlists. The demand for social housing will be negligible or not significant as a result of the Project.

# 8.1.2 Results

### Housing Need by Community

The public housing program provides subsidized housing to tenants based on their income and ability to pay rent. The rent for public housing is assessed based on income brackets of total gross income of primary tenants. Table 8.1-1 shows the number of people on the public housing waitlist in the Kitikmeot region (NHC 2019). As evident, the number of people waiting for public housing has been increasing. In the last five years, the number of people on waitlists more than doubled in Gjoa Haven, Kugaaruk and Taloyoak, while it increased by 55% in Cambridge Bay and 32% in Kugluktuk. The number of people waiting for public housing, revealing substantial housing needs across all Kitikmeot communities.

# Table 8.1-1: Number of People on the Public Housing Waitlist – Total and as aPercentage of Available Public Housing Stock

Community	2014	2015	2016	2017	2018	Waitlist as a Percentage of Available Stock, 2018
Cambridge Bay	93	111	119	90	144	54%
Gjoa Haven	47	58	101	106	125	135%
Kugaaruk	45	70	85	97	101	119%
Kugluktuk	84	85	95	94	111	77%
Taloyoak	43	46	75	70	99	104%

Source: I. van Winssen, pers. comm.

### Approved Home Ownership Assistance Applications by Community

Nunavut Down Payment Assistance Program (NDAP) assists Nunavummiut residents in achieving homeownership, supporting a purchase of an existing home or a construction of a new one. The program makes financial contributions to help clients meet a down payment of 10% of the total house cost (client contributes 2.5% while NHC contributes the remaining 7.5% to a maximum of \$30,000). NDAP is offered as a forgivable second mortgage over a 10 year period; there is no forgiveness in the first five years (NHC 2016).

In the last five years, the number of approved NDAP applications was the following<sup>7</sup>:

- 2014/15: total of 5 approvals for the Kitikmeot
- 2015/16: Cambridge Bay (5), Kugluktuk (1)

<sup>&</sup>lt;sup>7</sup> NHC fiscal years is from April 1 to March 31.

- 2016/17: Cambridge Bay (8), Gjoa Haven (1), Kugluktuk (2)
- 2017/18: Cambridge Bay (1), Gjoa Haven (2)
- 2018/19: no approvals<sup>8</sup>

# 8.1.3 Interpretation

In the last five years, there was an increase in the number of applicants waiting for public housing. The NHC reported that following the announcement of the new needs-based allocation methodology, potential tenants were encouraged to complete applications for public housing, which increased the number of applicants on the waitlist despite the construction of new public housing unit. Therefore, the increased demand for public housing has been acknowledged to be a result of the announcement of the new allocation methodology and call for new applicants. The number of people on the waitlists can also increase with growing population, declining condition of available housing stock and varying socio-economic challenges. It is unlikely that the Project affected the demand for public housing.

With respect to the NDAP approvals, although there was an increase in approvals in the 2016/17 fiscal year, afterwards, the number of approval declined. A positive impact of Project employment on the number of NDAP approvals is not evident.

# 8.2 Housing Status

# 8.2.1 Predictions

Kitikmeot residents employed by the Project will be able to accumulate wealth and seek alternative housing arrangements (i.e., leave public housing and rent private housing or purchase/build a house), given the higher personal income. Other employees may continue to rent, or live with relatives or friends while not on-site.

# 8.2.2 Results

Housing status of Project employees is to be determined with the help of a housing survey to be developed with NHC, GN, and KitSEMC, and administered to Nunavummiut employees. The required survey has not been developed yet. Consequently, data for this indicator is not available.

# 8.2.3 Interpretation

The housing survey has not been developed.

# 8.3 **Project Use of Emergency Services**

### 8.3.1 Predictions

The Project may increase demand on emergency services in Kitikmeot communities due to Project related accidents. Project-related workplace accidents should be minimal in number and severity and this effect is predicted to be minor.

### 8.3.2 Results

Medical aid was not required in 2013 or 2015. In 2014, one Project worker required medical aid. In 2016, two workers were seen at the health centre in Cambridge Bay for minor injuries due to separate incidences

<sup>&</sup>lt;sup>8</sup> As of February 22, 2019.

of "slips, trips, and falls". One worker returned to work the same day, and another resulted in one day of lost-time. In 2017, one TMAC employee required emergency medical attention and extended recovery time was required; this was due to an illness that was not work related. In 2018, Project did not use GN emergency health services.

# 8.3.3 Interpretation

Although there have been incidents resulting in use of local health services (peaking at two incidences in 2016, with one additional incident in 2017), this is commensurate with increased levels of activity at the site. TMAC monitors health and safety performance and adjusts its activities to avoid injuries and other incidents. Overall, the number of incidences remains very low and the Project has not resulted in significantly increased demand on health care services in Kitikmeot communities as a result of Project-related emergencies.

# 8.4 Demand for Health and Social Services

# 8.4.1 Predictions

Project employees who are Kitikmeot residents will have access to health care services while at site, potentially reducing the annual number of health centre visits in the region. However, some Project employees may elect to engage in high risk behaviours while off site and off rotation (e.g., alcohol and drug use) increasing demand for health care or social services. However, it is not expected that a large number of employees will participate in risky behaviours and minimal adverse effects are predicted on health care and social services. Additionally, through the provision of employment and income, the Project has the potential to reduce the number of people who require social assistance.

# 8.4.2 Results

### **Visits to Health Centres**

The number of community health centre visits in the Kitikmeot region increased from 40,768 in 2003 to 42,216 in 2016, however with notable year-to-year variation over the investigated period. Figure 8.4-1 shows a general drop in the number of health centre visits leading up to and including 2009, followed by an increase in 2010 through 2014. In 2015, the number of health centre visits dropped to 39,049 across the Kitikmeot region, increasing again in 2016 to 42,216 (NBS 2018e). Number of visits to health centers in each community are shown in Figure 8.4-1.

At the time of writing, data for 2017 and 2018 have yet to be released.

On a per capita basis, there was an overall decrease in health centre visits between 2003 and 2009 within the Kitikmeot region (i.e., from 7.6 to 4.6 visits per person annually; Figure 8.4-1). While the rate of visits in the Kitikmeot region has since increased (6.3 visits per person in 2013, 6.6 in 2014, 5.7 in 2015 and 6.1 in 2016), this level of demand is low compared to the per capita rates experienced earlier in the past decade (e.g., 7.6 and 7.7 annual visits per person in 2003 and 2004, respectively); it is also relatively low in relation to other parts of Nunavut (NBS 2018d).

Cambridge Bay, Gjoa Haven, and Kugluktuk have typically had lower rates of health centre visits while Taloyoak and Kugaaruk have had higher rates (2003 to 2016; Figure 8.4-1). In 2016, Kugluktuk had the lowest rate of regional health centre visits at 4.9 visits per person annually, lower than Cambridge Bay (5.8), Gjoa Haven (5.4) and Taloyoak (6.2). Kugaaruk had the highest rate of health centre visits per capita (9.8 visits per person, an increase from 7.2 from the previous year). In general, from 2003 through 2016, the per capita rate of health centre visits varied within the Kitikmeot communities by approximately one to two per capita visits per year.





# Figure 8.4-1: Health Centre Visits by Community and Region (Total and per Capita), 2003 to 2016
Social Assistance Caseload

The number of social assistance cases represents the number of households receiving social assistance or income support. Social assistance data (monthly average) are available from 2004 to 2017. In the Kitikmeot region, the number of social assistance cases trended upward from a low of 672 cases in 2004 to a high of 1,093 in 2013, thereafter gradually decreasing to 973 cases in 2017 (NBS 2018m). Data by community are provided in Figure 8.4-2.

The rate of social assistance caseloads (per 100,000 persons) highlights the difference in caseloads in Cambridge Bay in comparison to other Kitikmeot communities, and the regional trend. The rate of social assistance caseloads varied on annual basis being generally lowest in Cambridge Bay and highest in Taloyoak (Figure 8.4-2). The rate trended upward for Kugaaruk from 2004 to 2013, moderately decreasing afterwards. Similar trend took place in Kugluktuk, but of a smaller change. In general, since 2013, there was a general decrease in the rate of social assistance caseloads in the Kitikmeot, with a small increase in 2016 in Cambridge Bay and another in 2017 in Kugluktuk (NBS 2018m).

Information for 2018 was not available at the time of writing this report.

#### 8.4.3 Interpretation

While the number of visits to health centres (and the per capita rate) generally increased since 2010 (with a small dip in 2015), the number of visits to health centres in the last five years (2012 to 2016) is similar to the level of demand experienced earlier in the past decade (2003 to 2006), when the region had a smaller population. Visits to health centres are typically determined by a number of diverse factors, many of which are not related to the Project. The Project also has a number of measures to ensure that there is no impact on local services. For example, Project workers have access to first aid facilities and medical personnel while on-site. Additionally, Project employees who are not Kitikmeot residents are expected to continue to access health services in their home communities.

With respect to social assistance, there was a general decrease in the number of social assistance caseloads (and rate) since 2013 indicating that the need for social assistance decreased across Kitikmeot communities. While it is possible that Project-related employment and income as well as associated spinoff opportunities benefiting Kitikmeot residents reduced the need for social assistance, a direct correlation cannot be determined with certainty. The need for social assistance is likely to fluctuate as Project employment levels and individual employment patterns fluctuate.

#### 8.5 Demand for Police Services

#### 8.5.1 Predictions

Observation of changes in overall crime rate provide a broad overview of more specific indicators of crime and safety. Increased income from Project-related employment can lead to increased alcohol and drug use and other unhealthy choices or behaviours. This may result in increased demand for police services (measured as police calls for service) and the overall crime rate. However, it is expected that the majority of employees will experience positive benefits of increased income and not engage in high-risk behaviours, unproductive spending, or potentially criminal activities.





# Figure 8.4-2: Social Assistance Average Monthly Caseload by Community (Total and per 100,000 Persons), 2004 to 2017

#### 8.5.2 Results

#### Police Calls

Data on the number of police calls were available for the period of 2010 to 2018. Over that time, the number of police calls generally trended upward in the Kitikmeot region, however with varying trends in the communities (Table 8.5-1; Figure 8.5-1). Cambridge Bay had the highest number of police calls in 2012. The communities of Gjoa Haven, Kugaaruk and Kugluktuk had the highest number of police calls in 2018, while calls in Taloyoak peaked in 2016. From 2017 through 2018, the number of police calls increased in all communities with the exception of Taloyoak where there was a 5% decrease in police calls. In 2018, there was a total of 4,688 police calls the Kitikmeot region.

Community	Calls for Service (Number of Calls)										
	2010	2011	2012	2013	2014	2015	2016	2017	2018	Change	% Change
										from 2017	from 2017
										10 2010	10 2010
Cambridge Bay	1,408	1,541	1,718	1,403	1,317	1,409	1,651	1,532	1,545	13	1%
Gjoa Haven	426	444	576	466	472	723	716	764	838	74	10%
Kugaaruk	76	192	217	195	256	320	312	336	343	7	2%
Kugluktuk	804	1,010	1,180	1,057	996	919	1,113	1,113	1,380	267	24%
Taloyoak	394	540	450	390	434	543	736	613	582	-31	-5%
Total	3,108	3,727	4,141	3,511	3,475	3,914	4,528	4,358	4,688	330	8%

Table 8.5-1: Police	Calls for Ser	vices. 2010 f	to 2018

Sources:

Data for years 2010, 2011 and 2012 were provided by G. Elliot (pers. comm.).

Data for 2013 were received from R. Head (pers. comm.).

Data for 2014 were provided by M. Sirotic (pers. comm.).

Data for 2015 and 2016 were provided by J-G Lalonde (pers. comm.) through the GN Department of Economic Development and Transportation (Mineral and Petroleum Resources).

For 2017 and 2018 data were provided by PSE K. Chenier (pers. comm.).

On a per capita basis, the highest number of police calls is in Cambridge Bay, followed by Kugluktuk, Taloyoak, Gjoa Haven and Kugaaruk (Figure 8.5-1). On an annual basis, there is less than one police call per capita in all communities. Per capita calls appear to be trending upward for Taloyoak, Gjoa Haven and Kugaaruk. In Cambridge Bay and Kugluktuk, police calls per capita increased in 2016, however remained below previously recorded levels of 2012.

#### **Criminal Code Violations (Including Traffic)**

The total number of criminal code violations and the crime rate (violations per 100,000 people) are summarized for all Kitikmeot communities and the region as a whole from 2001 through 2017 (Figure 8.5-2). Between 2003 and 2012, criminal code violations in the Kitikmeot region remained relatively stable at an average of 2,300 violations per year, decreasing to below 2,000 violations in 2013 through 2015, although the number of violations varied year to year for each community. In 2016 and 2017 there was an increase in the number of violations in most Kitikmeot communities (NBS 2018f).





# Figure 8.5-1: Police Calls for Services (Total and per Capita), 2010 to 2018





Figure 8.5-2: Criminal Code Violations for the Kitikmeot Region and by Community (Total Number and per 100,000 Persons), 2001 to 2017

With respect to the overall crime rate (expressed as the number of criminal code violations per 100,000 persons), Canada, Nunavut and the Kitikmeot all experienced a decrease in the overall crime rate in 2013 and 2014, with all rates trending upward in the following years (2015 through 2017). However, while the crime rate was higher in 2016 and 2017, only Taloyoak had an increase in crime rate above previously recorded levels. In general, Kugaaruk has the lowest number of criminal code violations and the lowest crime rate of all Kitikmeot communities, while Cambridge Bay has the largest number of criminal code violations and generally the highest crime rate (Figure 8.5-2).

Information for 2018 was not available at the time of writing this report.

# 8.5.3 Interpretation

A direct correlation between changes in Project-related employment and income, and changes in the demand for police services and crime in the Kitikmeot communities is not evident. Although the number of police calls was higher in 2016, 2017, and 2018, and there was an overall increase in crime in 2016 and 2017, on a per capita basis, those rates fall within previously recorded levels. The change in the number of police calls by community as well as the overall crime rate can result from many interacting and complex factors, such as changes in population size, changes in employment and income levels (due to the Hope Bay Project or other projects in the communities), levels of alcohol and drug availability, the relationship between the residents and the Royal Canadian Mounted Police (RCMP), and the availability and use of community services.

#### 8.6 Effects Management and Mitigation

Table 8.6-1 lists the programs and measures designed to mitigate and manage potential effects related to community infrastructure and public services.

Program/Mitigation Measure	Purpose/Description/Outcome
Health and Safety Management Plan	The purpose of this plan is to detail the Health Safety and Loss Prevention (HSLP) policies and systems adopted by TMAC and to provide the framework for their implementation. The TMAC Management Team is committed to providing a healthy and safe working environment for all personnel. The objectives are: to have all personnel appropriately trained, responsible and accountable for safety management; to incorporate industry best practice for health and safety standards in the engineering, design and processes implemented at all workplaces; to comply with all relevant standards and codes of practice, and regulatory requirements; and to provide effective training, efficient communication and continuous review of occupational health and safety practices.
Employee and Family Assistance Program (EFAP)	The EFAP provides Inuit employees and their families with services to assist them with dealing with personal problems, family matters, mental health concerns, and alcohol, drug and gambling dependencies.
Fly-in/fly-out rotation	Project workers will be accommodated at site in camps while on rotation. TMAC provides air transportation for all Kitikmeot residents, Inuit and non-Inuit, from their home community to site if employed by the Project, in order to avoid in-migration to these communities.
Family communications	While on site, employees have access to communications facilities to allow communication with spouses and families.
Community Involvement Plan	TMAC will maintain communications with service providers within the Kitikmeot communities over the life of the Project, and share information to assist in the development of collaborative adaptive management measures, should unanticipated impacts arise and mitigation be required.
Alcohol and Drug Policy	The Alcohol and Drug Policy restricts the possession and use of alcohol and drugs at the Hope Bay Project, including provisions for site access and enforcement.
TMAC Liaison	The TMAC Liaison assists in identifying and developing wellness initiatives for the workforce, and aids in identifying wellness needs of employees, as appropriate.

# Table 8.6-1: Infrastructure and Public Services Management and Mitigation Measures

# 9. INDIVIDUAL AND COMMUNITY HEALTH AND WELLNESS

#### 9.1 Work-life Balance

#### 9.1.1 Predictions

Some workers and their families may find rotational employment stressful leading to termination of employment. Project employees may also seek Employee and Family Assistance Program (EFAP) assistance to deal with personal problems, family matters, mental health concerns, and alcohol, drug and gambling dependencies.

#### 9.1.2 Results

Ability of Inuit Workers to Balance Employment and Family, Traditional Lifestyle

Turnover data for Inuit workers are provided in Section 5.5.2.

In 2018, ten Inuit left TMAC employment, with five terminated by TMAC and five who left voluntarily. Of those who left voluntarily, two left for other employment in their community, one left due to dissatisfaction with work hours, and two resigned due to either family commitments or conflicts with their lifestyle and rotational work.

#### Utilization of Employee and Family Assistance Program (EFAP)

TMAC implemented an EFAP in 2014 for permanent, full-time employees and have continued to provide the EFAP. TMAC's EFAP is not available to contractors, although suppliers working on the Project may offer a similar program to their employees.

TMAC's employee count was too low in 2014, 2015, and 2016 to report and ensure adequate privacy of information on usage under the EFAP. The data, therefore, have been supressed to protect confidentiality. TMAC can confirm that the program has been accessed by employees in those years.

TMAC's EFAP will be available to a larger number of workers during the operations phase as the number of permanent, full-time TMAC employees will substantially increase. For 2017, the first year of operation, utilization of the EFAP was low – a total of 1.5 persons (standardized measure) accessed the service.

Between October 2017 and September 2018, there were 14 new counselling and life smart coaching cases.

#### 9.1.3 Interpretation

Turnover rates for Inuit workers tend to be substantially higher, compared to the turnover rates for the overall TMAC workforce and industry trends. In 2018, half of Inuit workers who left TMAC employment resulted from voluntary turnover. Reasons for leaving included an alternative employment opportunity in a home community, dissatisfaction with work hours, as well as family commitments or conflicts with lifestyle and rotational work. An EFAP continues to be available to and accessed by employees every year to help TMAC employees deal with personal problems.

#### 9.2 Household Financial Management

#### 9.2.1 Predictions

Increased income from Project-related employment can lead to poor spending choices and unhealthy behaviours. To address this, TMAC will offer financial management programs for Project employees to improve their financial security and well-being.

# 9.2.2 Results

Atuqtuarvik's Corporation Chartered Professional Accountants (CPA) offered financial literacy training to Cambridge Bay workers on a pilot basis in 2018 with significant promotion by TMAC, however the training had no attendees.

#### 9.2.3 Interpretation

Financial literacy training offered to Cambridge Bay workers was not attended by Project employees.

#### 9.3 Spending Decisions and Lifestyle Choices

#### 9.3.1 Predictions

Increased income from Project-related employment can lead to increased alcohol and drug use and other unhealthy choices or criminal behaviours. Project employment and associated increase in personal income has the potential to result in a more frequent purchase of alcoholic beverages in the Kitikmeot communities. Increased income has the potential to increase criminal behaviour, impaired driving violations, drug violations, domestic violence and gambling activity levels in Kitikmeot communities. Changes to family spending are expected to occur primarily during the period of transition to Project employment, followed by adjustment or stabilization as the new circumstances (employment and income) become the norm.

#### 9.3.2 Results

#### Sale of Alcoholic Beverages

Data on the sale of alcoholic beverages for Nunavut were retrieved from Statistics Canada; information is not available at a regional level. Total sales for Nunavut as well as per capita sales (for inhabitants of 15 years of age and over) for Nunavut and Canada are shown in Figure 9.3-1. Sales peaked in 2011/12 at \$5.8 million, thereafter decreasing and remaining relatively flat from 2013 to 2017 at \$5.3 to \$5.6 million. In 2016/17, per capita sales in Nunavut were approximately \$209, being substantially lower compared to the Canadian average of \$738.

Information for 2018 was not available at the time of writing this report.

#### **Criminal Violations: Impaired Driving**

The number of impaired driving violations in each community fluctuated over time with the highest number of violations in 2006 and 2007 in the community of Cambridge Bay (Figure 9.3-2). Between 2008 and 2011 there was an overall decrease in the number of violations with a spike in 2012 in Cambridge Bay and Kugluktuk. Subsequently, while violations generally decreased in 2013, 2014 and 2015, they increased in the Kitikmeot by 116% in 2016 and by 76% in 2017. Overall, Cambridge Bay has the highest rate of impaired driving violations compared to the other Kitikmeot communities, with the community of Kugaaruk generally having fewest impaired driving violations and the lowest impaired driving violation rate per 100,000 persons (NBS 2018g).

Information for 2018 was not available at the time of writing this report.



# Figure 9.3-1: Sale of Alcoholic Beverages in Nunavut, 2004/05 to 2016/17





# Figure 9.3-2: Impaired Driving Criminal Violations (Total Number and per 100,000 Persons), 2001-2017

#### **Criminal Violations: Drug-Related**

Figure 9.3-3 shows the number of drug-related violations in each community between 2001 and 2017. As evident, there was a notable spike in the number of drug-related violations in Taloyoak in 2005, in Cambridge Bay in 2009 and 2010, and in Kugluktuk in 2013. Most recently, a trend towards fewer drug-related violations began in 2014 with modest growth to date. Since 2013 and continuing through 2016, Kugluktuk had the highest number of drug-related violations in the Kitikmeot region with violations decreasing over the period; while in 2017, there was a substantial increase in drug-related violations in Taloyoak (from 2 to 12). The number of drug-related violations per 100,000 followed a similar pattern (NBS 2018g).

Information for 2018 was not available at the time of writing this report.

#### **Criminal Violations: Assault**

The number of assaults in each community fluctuated between 2001 and 2017 with the communities of Cambridge Bay and Kugluktuk generally having higher rates of assaults (Figure 9.3-4). There were notable spikes in the number of assaults in Kugluktuk (2003 and 2004), Cambridge Bay (2008), Gjoa Haven (2009), and Taloyoak (2011). Since 2013, the number of assaults in the Kitikmeot region remained relatively low (as compared to other years) with higher year to year variation across communities, and the number of assaults generally decreasing in Cambridge Bay and Kugluktuk, but increasing in Gjoa Haven, Kugaaruk and Taloyoak (NBS 2018g).

Information for 2018 was not available at the time of writing this report.

#### 9.3.3 Interpretation

The Project does not appear to have an effect on the sale of alcoholic beverages given that the sales mostly decreased since 2012. However, as the information is not available at the regional level it is difficult to fully investigate the effect of Project income on the purchase of alcoholic beverages in the Kitikmeot region. Further, in 2015, 2016 and 2017, there was an increase in total impaired driving violations and as well as assault-related violations in the Kitikmeot region; while drug-related violations increased in 2017. By community, while violations increased in some communities, they decreased in others. There is also a substantial inter-annual variation in the number of violations. These factors make it challenging to assess the effect of Project income on the number of violations in each community, however, a possible positive correlation cannot be discarded.

# 9.4 Country Foods Consumption

#### 9.4.1 Predictions

Country foods play an important role in the diets of Nunavummiut and TMAC will facilitate access to country foods for Project employees. Country foods will be served on site to those employed by the Project. Also, access to Country Food Kitchens will be provided to Project employees for individual food preparation.

#### 9.4.2 Results

TMAC canteen serves country foods to Project employees every three weeks and on special holidays. In 2018, country foods were served to workers up to 20 times.

In 2018, Inuit workers used the cultural cabin on regular basis. Individual users are not logged in as the facility is open on a continual basis. Consequently, the number of workers who utilized the Country Food Kitchen is unknown.







# Figure 9.3-3: Drug-Related Criminal Violations (Total Number and per 100,000 Persons), 2001-2017





# Figure 9.3-4: Assault-Related Criminal Violations (Total Number and per 100,000 Persons), 2001-2017

#### 9.4.3 Interpretation

Country foods are served to Project employees up to 20 times a year. Inuit workers also regularly utilize the Country Food Kitchen.

#### 9.5 Food Security

#### 9.5.1 Predictions

There could be a minor increase in the cost of living (the cost of food) in the communities as a result of the Project. However, the Project can also reduce food insecurity through increased employment and income. Employees who choose to use their income productively (e.g., spending on nutritious foods, purchasing equipment to support harvesting) have the potential to positively impact food security not only in their own households but also amongst their extended family network, due to the Inuit cultural practice of sharing food (and country foods in particular).

#### 9.5.2 Results

The Nunavut Food Price Survey (NFPS) is an annual survey conducted in March each year by the Nunavut Bureau of Statistics (NBS) in each of Nunavut's 25 communities. NBS started the NFPS as a pilot in 2013 and began regularly reporting food price data in 2014/2015. The NFPS provides information on prices by calculating the average cost of an item from all stores in a community. The survey includes 141 regularly priced items selected based on the groups in the Nunavut Food Guide, with the exception of 19 non-food items. NBS provides an annual comparison of 24 select food items basket<sup>9</sup> by region and community.

Table 9.5-1 provides the average price of a food basket at the community and regional levels as well as the percentage difference for the most recent year (2018) in comparison to the territorial average. While trends are difficult to discern, the cost of a food basket was higher in 2015 in comparison to 2014 in each community by 7% to 17%. In 2016, food prices increased in Cambridge Bay (by 2%) however decreased in other Kitikmeot communities, and in the region as a whole. In 2017, prices decreased by 9% in Kugaaruk and Kugluktuk while they increased by 5% in Taloyoak and 4% in Cambridge Bay, and remained at the same level in Gjoa Haven. In 2018, prices decreased in Cambridge Bay, Gjoa Haven and Taloyoak, but increased in Kugaaruk and Kugluktuk. In general, the cost of food was higher in Kugaaruk and Taloyoak compared to other communities (NBS 2015a, 2016, 2017b, 2018a).

A comparison of food prices documented by NFPS and the Canada Consumer Price Index (CPI) food basket indicates that prices are substantially higher in the Kitikmeot communities in comparison to the Canadian average. In 2017, apples and white bread cost \$6.85 and \$6.68 in the Kitikmeot region, while average costs in Canada were \$3.85 and \$2.81, respectively. In a regional context, Kitikmeot food prices were higher compared to the Nunavut average every year for which the data were collected. Compared to the national average, food costs in the Kitikmeot region are at least twice the Canadian average (NBS 2017a, 2018b).

<sup>&</sup>lt;sup>9</sup> The 24 select food items basket includes: 2% milk (2l), apples (1kg), baby food in jars (128ml), bananas (1kg), canned baked beans (398ml), canned cream of mushroom (284ml), canned pink salmon (213g), carrots (1kg), eggs (12 large), frozen corn (750g), frozen french fries (650g-1kg), frozen pizza (one unit, >799g), ground beef (1kg), instant rice (700g), macaroni and cheese dinner (200-225g), margarine (454g), pork chops (1kg), potatoes (2.27kg), quick oatmeal (900g-1kg), soda crackers (450g), spaghetti noodles (500g), white bread (570g), white flour (2.5kg), and wieners (450-500g).

Community	March 2014	March 2015	March 2016	March 2017	March 2018	Difference with Nunavut 2018	2017-2018 Difference
Kitikmeot Average	\$165.81	\$182.75	\$180.90	\$177.30	181.15	5%	2%
Cambridge Bay	\$152.41	\$166.46	\$169.68	\$175.80	173.13	-1%	-2%
Gjoa Haven	\$165.84	\$181.24	\$178.47	\$178.64	177.06	2%	-1%
Kugaaruk	\$174.47	\$204.02	\$201.98	\$184.07	210.23	21%	14%
Kugluktuk	\$161.57	\$174.39	\$169.60	\$154.64	163.86	-6%	6%
Taloyoak	\$174.76	\$187.61	\$184.75	\$193.36	181.54	4%	-6%

#### Table 9.5-1: NFPS – Comparison of 24 Select Food Items Basket, 2014 to 2018

Source: NBS (NBS 2015a, 2016, 2017b, 2018a)

#### 9.5.3 Interpretation

The cost of food in Nunavut is determined by a number of factors including the cost to transport food from southern Canada. Programs that subsidize transport costs aim to regulate the cost of certain food and non-food items. The extent to which changing food subsidies influence the price of specific items is unknown.

In 2018, TMAC began to provide free air freight on company air charter flights for the Kugluktuk High School to bring in fresh produce to be used in education programming and for a breakfast program. This significantly reduces the cost of food for high school student programming in Kugluktuk. TMAC will continue to look at ways in which company operations can contribute to lowering the cost of food and supporting education in the region.

The Project entered operations in 2017 and employed local workers. The NFPS indicates that it is common for prices to both rise and fall in the Kitikmeot communities and a Project-related impact on prices is not apparent.

# 9.6 Household Economic Self-sufficiency

#### 9.6.1 Predictions

Project-related employment will increase personal and family income for households in the Kitikmeot region. This, in turn, has the potential to improve households' economic self-sufficiency and to decrease the number of low-income households in the region.

#### 9.6.2 Results

#### Low-income Households

Low-income metrics, set at 50% of adjusted median household income, represents a relative measure of low income<sup>10</sup> for Kitikmeot communities. Low-income data were collected for all Kitikmeot taxfilers for 2004 to 2016 and include data on couple families<sup>11</sup>, lone parent families<sup>12</sup> and persons not in a census

<sup>&</sup>lt;sup>10</sup> The measure is categorized according to the number of persons present in the household.

<sup>&</sup>lt;sup>11</sup> A couple family consists of a couple living together (married or common-law, including same-sex couples) living at the same address with or without children.

<sup>&</sup>lt;sup>12</sup> A lone-parent family is a family with only one parent, male or female, and with at least one child.

family<sup>13</sup> (Figure 9.6-1)<sup>14</sup>. In 2016, data was not available for the total number of families and persons not in a census data and therefore it was not possible to calculate the share of low-income families as a percentage of total. Data for 2017 and 2018 have yet to be released.

In the Kitikmeot region, the number of low-income families and non-family persons was lower from 2004 through 2006 and in 2010 compared to other years. From 2011 through 2014, the number of low-income families and non-family persons trended upward for all communities. In 2015, there was a small decrease in the number of low-income families and non-family persons in Gjoa Haven and Kugluktuk, with no change in Cambridge Bay and Kugaaruk, and an increase in Taloyoak. In 2016, the number of low-income families and non-family persons decreased in all communities with the exception of Cambridge Bay. In general, 31% of families and non-family persons were classified as low income in Cambridge Bay in 2015, compared to 39% in Gjoa Haven, 46% in Kugaaruk, 43% in Kugluktuk and 48% in Taloyoak<sup>15</sup> (NBS 2017d).

#### **Project Employment Income**

Total employment income increased with the commencement of Project production, supporting the financial security of Inuit workers. In 2015, TMAC paid \$0.6 million in payroll to Inuit workers. In 2018, income earned by Inuit workers increased to \$1.9 million.

# 9.6.3 Interpretation

Most recent data for low income families and non-family persons are available for 2016. In 2015 and 2016, there was a decrease in the number of low-income families in the region, however, at a community level the number of low-income families increased in Cambridge Bay and Taloyoak. Further, while there was some activity at the Hope Bay Project in 2015 and 2016, operations and an increase in hiring began in 2017 with significant increase in salaries paid to Inuit workers. Due to the lack of more recent data on low income families, it is challenging to determine whether there was a decrease in the number of low-income families in the Kitikmeot region as a result of Project-related employment and income. However, as a large proportion of Hope Bay recruitment was from the pool of unemployed persons within the region, some positive effect on low income families can be expected.

# 9.7 Effects Management and Mitigation

Table 9.7-1 lists the programs and measures designed to mitigate and manage potential effects related to individual and community health and wellness.

<sup>&</sup>lt;sup>13</sup> Persons not part of a couple or lone-parent family.

<sup>&</sup>lt;sup>14</sup> All low income data should be interpreted with caution as the data are subject to rounding.

<sup>&</sup>lt;sup>15</sup> This estimate is not available for 2016.





Figure 9.6-1: Low Income Families and Non-family Persons (Total and as a Percentage of all Families and Non-Family Persons), 2004-2015

Program/Mitigation Measure	Purpose/Description/Outcome				
Employee and Family Assistance Program (EFAP)	The EFAP provides Inuit employees and their families with services to assist them with dealing with personal problems, family matters, mental health concerns, and alcohol, drug and gambling dependencies.				
Family Communications	While on site, employees have access to communications facilities to allow communication with spouses and families.				
Community Involvement Plan	TMAC will maintain communications with service providers within the Kitikmeot communities over the life of the Project, and share information to assist in the development of collaborative adaptive management measures, should unanticipated impacts arise and mitigation be required.				
Alcohol and Drug Policy	The Alcohol and Drug Policy restricts the possession and use of alcohol and drugs at the Hope Bay Project, including provisions for site access and enforcement (policy of "zero tolerance" at the Project).				
Country Foods	TMAC will serve country foods on site, commensurate with the level of demand and nutritional needs of Inuit employees. TMAC will also provide country food kitchens and cultural activities at the Project as determined by the Implementation committee and as space permits.				
Financial Training	TMAC will reach out to third parties to deliver financial management programs such as financial literacy, financial planning and personal budgeting as identified in the Human Resources Plan. Third parties will be engaged to provide the necessary expertise in financial literacy training, and may include financial institutions, post-secondary education institutions (e.g., Nunavut Arctic College) and/or government. In particular, TMAC will approach GN Family Services (or other GN department as appropriate) to solicit input and/or participate in the delivery of programming to Project workers.				
TMAC Liaison	The TMAC Liaison assists in identifying and developing wellness initiatives for the workforce, and aids in identifying wellness needs of employees, as appropriate.				

# Table 9.7-1: Health and Wellness Management and Mitigation Measures

# 10. CONCLUSIONS

#### **10.1 Summary of Results**

A total of 60 socio-economic indicators comprise the SEMP. TMAC provided data for 42 indicators. The remaining community-level indicators required data from other sources, including the GC, GN, NBS, NHC, RCMP, and NAC. The socio-economic indicators are updated annually and, where possible, include information for the most recent calendar year. However, due to the revisions of the SEMP Plan, the SEMP report has now a number of new or modified indicators for which historical data is not available. This resulted in variation of how the collected data were reported and interpreted. Going forward, all indicators will be updated annually if possible.

Key results from the Hope Bay SEMP for 2018 include the following:

#### **Economic Development**

- TMAC made payments of \$9.8 million to the KIA, NTI and the Kitikmeot Corporation to promote the social, economic, and cultural well-being of Inuit in Nunavut.
- TMAC made payments of \$1.3 million in various taxes to the GN; additional benefits were from the purchase of diesel fuel by the Project, with tax paid at the wholesale level.
- TMAC spent \$220 million in CAPEX and OPEX supporting employment, procurement of goods and services, and spinoff opportunities in the Kitikmeot and beyond.

#### **Contracting and Business Expenditures**

- TMAC spent \$182.5 million on contracts with businesses from Nunavut and beyond.
- TMAC awarded \$68.0 million in contracts to Nunavut businesses, this being equivalent to all contracts awarded to KQB/Inuit owned businesses that year.
- The Project had a positive effect on Kitikmeot business development represented by an increase in the number of registered Inuit Firms in the Kitikmeot region.

#### Employment

- TMAC and contractors hired up to 598 workers with an average workforce effort of 2,034 hours per worker.
- There were as many as 51 Kitikmeot Inuit working at the Project, representing 8% to 10% of the total workforce size.
- There were up to 14 Inuit from outside of the Kitikmeot region working at the Project, comprising on average 2% of the total workforce.
- By community, up to 24 workers were from Cambridge Bay, 11 from Kugluktuk, nine from Gjoa Haven, eight from Kugaaruk and six from Taloyoak.
- TMAC workforce as of December 31, 2018 included 23 Inuit workers, representing 9% of total TMAC workforce.
- Workforce effort by women represented 8% of the total workforce effort.
- Workforce effort by Inuit women represented 3% of the total workforce effort.
- Total employment income reached \$22.0 million for all workers, of that, \$1.9 was paid to Inuit workers.

- Employee turnover rate for all Project employees, including Inuit, is as expected for a Project such as this.
- There was one lost time incident and 73 minor injuries.
- TMAC provided 7,343 hours of training to non-Inuit workers that consisted of Site General Orientation, Mill Orientation, Mine Orientation, General (workplace specific), Light Vehicle Operation, and Mobile Equipment Operation. Additional 1,218 hours of training delivered to non-Inuit workers consisted of Social Media Policy, Cultural Awareness Training, Respectful Workplace Policy Presentation, Fitness for Work Policy Presentation, and Niagara Supervisory training.
- TMAC provided 133 hours of general training to Inuit workers, 213.5 hours of health & safety related training, and 8,290 hours of work-related training. Another 44 hours of training for Inuit workers included Social Media Policy, Cultural Awareness Training, Respectful Workplace Policy Presentation, and Fitness for Work Policy Presentation.
- One apprenticeship position has been created thus far at the Project.
- Inuit employees held a mix of unskilled, semi-skilled and skilled positions, while being underrepresented in professional and management positions.
- By department, Inuit employees worked in site operations and site services, and to a lesser degree in exploration and underground mining.
- Four skilled workers have left employment in community for employment at the mine.

#### **Education and Training**

- The Kitikmeot NAC campus is not currently offering any mining-related courses.
- TMAC spent an estimated \$85,500 to support school-based initiatives including Career Awareness Sessions, High School Awards, and Mining Matters events.
- TMAC hosted ten Community and High School Information Sessions and sponsored 10 student awards.
- High school enrollment remained relatively stable in the Kitikmeot region in 2017; information for 2018 was not available at the time of writing this report.
- High school completion in 2017 increased in Gjoa Haven and Kugluktuk, remained the same in Cambridge Bay, and decreased in Kugaaruk and Taloyoak; information for 2018 was not available at the time of writing this report.

#### **Population Demographics**

- Population increased in all communities in 2017 by 1 to 3%, 2% for the region; information for 2018 was not available at the time of writing this report.
- Population increases remain on par with the territorial (1%-2%) and national (1%) trend.
- TMAC employees did not migrate to the Kitikmeot region.

#### **Community Infrastructure and Public Services**

- The number of people on public housing waitlist increased in all communities and significantly exceeded the number of available public housing.
- Housing status of Project employees is unknown; the housing status survey is to be developed in the coming years.

- The Project did not use GN emergency services.
- Information on visits to health centres in 2017 and 2018 was not available at the time of writing this report.
- The number of social assistance cases slightly decreased in 2017; information for 2018 was not available at the time of writing this report.
- There was an increase in the number of police calls in all communities with the exception of Taloyoak were the number of calls decreased.
- There was an increase in the overall crime rate in 2017; information for 2018 was not available at the time of writing this report.

#### Individual and Community Health and Wellness

- In 2018, ten Inuit left TMAC employment, with five terminated by TMAC and five voluntary terminations. Reasons for leaving included an alternative employment opportunity in a home community, dissatisfaction with work hours, as well as family commitments or conflicts with lifestyle and rotational work.
- Between October 2017 and September 2018, there were 14 new counselling and life smart coaching cases.
- Project employees did not attend financial literacy training offered to Cambridge Bay workers.
- The regional sale of alcoholic beverages decreased in 2017; information for 2018 was not available at the time of writing this report.
- Impaired driving violations, drug-related violations and the number of assaults all increased in 2017; information for 2018 was not available at the time of writing this report.
- Country foods were served to Project employees up to 20 times and Inuit workers regularly utilized the Country Food Kitchen.
- Food prices as reported by NFPS increased in Kugaaruk and Kugluktuk, but decreased in the remaining communities.
- Low-income information for families for 2017 and 2018 was not available at the time of writing this report.

#### **10.2 Management Response**

The review and analysis of Project-specific indicators and trends over time suggest the following management responses:

- Continue to encourage and support the participation of women in the Project's workforce.
- As enabled by the provisions of the IIBA, continue to encourage contractors to rely on Inuit workers, and demonstrate a preference for Kitikmeot Qualified Businesses and other contractors with Inuit content as defined by the IIBA.
- As enabled by the provisions of the IIBA, continue to support the development of skills and worker readiness for employment by working with the KIA, GN, Nunavut Arctic College and other organizations.
- Identify opportunities for job shadowing, apprenticeships, and summer students as circumstances allow and communicate with local communities once opportunities becomes available.

- Review employee use of the EFAP and other Project provisions, and determine whether the appropriate supports are in place for employees who are homesick or experiencing emotional stress.
- Continue to encourage Kitikmeot Inuit to seek employment with the Project.
- Monitor the diversity of job types held by Inuit. TMAC expects this to evolve further over time as Inuit skill levels increase as well as interest in mining career opportunities.
- Continue to work with GN and Nunavut Arctic College on the development and implementation of courses and programs that are relevant to the mining industry for Inuit.

TMAC will continue to track Project-specific indicators as defined by the Hope Bay SEMP, and respond to any issues or concerns arising in consultation with NIRB, the GN, CIRNAC, and the KIA, as appropriate. TMAC will continue to participate in and contribute to the Kitikmeot SEMC.

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# APPENDIX A SUMMARY OF PROJECT ACTIVITIES, 2013 TO 2018

# Appendix A: Summary of Project Activities, 2013 to 2018

Activities in 2013

In March 2013, the Hope Bay Project, including existing licences and permits associated with the Doris Project, was acquired by TMAC, with Newmont remaining as the main shareholder. The acquisition of the Hope Bay Project included the signing of a Memorandum of Understanding between TMAC, Newmont and the Kitikmeot Inuit Association (KIA) to transfer existing surface access agreement to the new company. At that time, TMAC was a privately held company based in Toronto, Canada. The company's vision and sole focus is the responsible and economically sustainable exploration, development and mining of the Belt.

TMAC took Doris Camp and the Hope Bay Project out of seasonal unmanned closure March 22, 2013 in support of advanced exploration and environmental compliance work. Environmental work began in April 2013; the exploration drilling program commenced in June 2013.

As a new corporate entity, TMAC began in 2013 to develop and implement the financial, human resource, project management, environmental management, and safety systems necessary to support and govern future operations at Hope Bay.

TMAC conducted a Kitikmeot community tour in late March to inform stakeholders about project acquisition and introduce the new company to the region. Also in late March, Doris Camp was reopened to support environmental compliance monitoring and a gold exploration program, including surface diamond drilling with a target of 30,000 metres of drilling for the year.

During the spring, summer, and fall, work at the Doris North mine site was limited to regular site maintenance activities; underground workings were still sealed and several mining-related buildings remained in care and maintenance. In August 2013, a sealift of supplies was received from the western Arctic, and previously de-mobilized equipment was shipped back from Quebec.

During 2013, TMAC continued efforts to renew the Doris North Type A Water Licence. This work culminated in September 2013 with the ten year renewal of the licence. At the end of 2013, TMAC submitted a Water Licence amendment and commensurate NIRB Project Certificate amendment package outlining proposed changes to the future operation of the Doris North Mine. With the Doris North Inuit Owned Land (IOL) commercial lease expiry set for September 2013, TMAC was successful in renewing this lease for a period of five years.

TMAC's focus in 2013 centered on mine planning and the completion of a Preliminary Economic Assessment (PEA) of the Hope Bay Project, an assessment that would inform future development plans and form the basis for continued funding of gold mining efforts at Hope Bay.

# Activities in 2014

In 2014, TMAC continued activities aimed at bringing the Hope Bay project into production. These activities included land tenure negotiations, advanced exploration, re-opening the Doris North underground workings, process plant design and mine planning, licencing and permitting, and economic analysis aimed at producing a Pre-Feasibility Study.

TMAC opened discussions with Nunavut Tunngavik Incorporated (NTI) and the KIA in order to secure long-term land tenure to the IOL parcels that comprise almost all of the Hope Bay Belt area. Significant progress was achieved in obtaining a new Mineral Exploration Agreement (MEA) to allow for continued

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mineral exploration and production at Hope Bay, as well as in the drafting of a Framework Agreement that governs how TMAC can access the surface of these lands for mining and exploration in the future.

Advanced exploration work in 2014 included 67,000 metres of diamond drilling primarily focussed on upgrading resource estimates at the Doris North and Madrid deposits. Additionally, several metallurgical samples were collected and analyzed for mill design purposes.

Repair and maintenance work was conducted at the Doris Project to maintain facilities in operational readiness for continued Care and Maintenance and eventual production. In 2014, chief amongst these activities was obtaining Mine Inspector approval to open the Doris underground to TMAC personnel. Additionally, the Roberts Bay jetty was repaired, the Doris airstrip was resurfaced, the main power plant was brought on-line again, and an existing maintenance facility was enlarged.

In 2014, process plant design was advanced, and drilling results were incorporated into the TMAC business case for the Hope Bay project. These results were summarized in a new Pre Feasibility Study (PFS) which was finalized in April 2015 and included the updated and increased Doris resource estimate.

With respect to licencing and permitting, TMAC conducted a number of relevant activities in 2014. A successful field season of compliance monitoring was conducted pursuant to existing licence and permit requirements for care and maintenance. TMAC continued preparation work aimed at updating the Type A Water Licence Amendment application in line with new mine planning strategies. Also, a new Type B Water Licence application, seeking approval for bulk sampling the Madrid Deposit at two locations, was submitted in 2014.

In 2014, TMAC launched a Facebook page in order to better communicate with stakeholders, participated in initial NIRB community consultation regarding the Type A Water Licence Amendment, and completed one Kitikmeot community tour to provide the public with an update on the Hope Bay project.

TMAC took the Doris North permitted gold project out of Care and Maintenance status and began working towards completing mine construction to start gold production at the Doris Deposit in early 2017.

# Activities in 2015

In March 2015, TMAC successfully concluded negotiations with both the KIA and NTI, gaining long-term surface and subsurface access to the IOL portion of the Hope Bay Project. Surface access was secured for a 20 year period by means of a Framework Agreement that provides for a number of benefits to Kitikmeot Inuit including TMAC shares, a Net Smelter Royalty, and annual payment. In exchange, the KIA granted TMAC access to Hope Bay IOL for a broad range of exploration and mine development activities. Part of the Framework Agreement provides for a new Inuit Impact and Benefit Agreement (IIBA) that applies to the entire project. The existing Doris North IIBA was replaced with this agreement. Additionally, the existing Doris North Commercial Lease was replaced with an updated and renewed version.

Under the terms of the new IIBA, TMAC and the KIA concluded two Implementation Committee meetings. The IIBA Implementation Committee is intended to facilitate and support the successful execution of IIBA employment, training and contracting provisions. Additionally, TMAC and the KIA concluded two Inuit Environmental Advisory Committee (IEAC) meetings in 2015.

With respect to subsurface rights, TMAC obtained a new MEA from the NTI for a 20 year period. Updated royalty provisions are included in this new agreement. Seven existing and expiring Mineral Concession Agreements were replaced with this one agreement. Subsequently in August, TMAC activated the Production Lease provisions of the new NTI MEA for the Doris Deposit. This sub agreement allows for the production of gold from this deposit.

In April, TMAC released a new PFS for the Hope Bay Project (RPA Inc., 2015). In brief, the PFS supported the sequential development and underground mining of the three known deposit trends at

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Doris, Madrid, and Boston. The development plan in the PFS includes conventional high-grade underground mining that makes use of existing surface and underground infrastructure. The updated mineral resources estimate in the PFS includes 4.5 million ounces of gold in the Measured and Indicated categories, as well as TMAC's first reported Proven and Probable Reserves estimate of 3.5 million ounces in support of an initial 20 year mine life.

In the 2015 Amendment Application, TMAC extended the mine life for the Doris Project from a two year period of operations to six years through mining two additional mineralized zones (Doris Connector and Doris Central zones) to be accessed via the existing Doris North portal. The expanded mining program would also increase the approved mining and milling rates to 2,000 tonnes per day, and require the restructuring of the TIA to be managed as subaerial tailings with treated effluent being transported via a pipeline for discharge into Roberts Bay. A larger anticipated workforce has required an increase to the Doris Camp size.

Also in 2015, TMAC ceased being a privately held company by means of an Initial Public Offering of its shares. This offering managed to raise aggregate gross proceeds of \$135 million. These proceeds will be used to advance the Hope Bay Project. Furthermore, TMAC obtained a US \$120 million senior secured term loan in July 2015. With this financing in place, TMAC was able to complete construction of the Doris mine and begin gold production in early 2017.

Operationally, TMAC continued with near deposit diamond-drill exploration by Doris and Madrid in 2015, with the addition of an airborne geophysics program focused on nearby Elu belt Crown mineral claims.

At Doris Camp, TMAC undertook a number of activities including commissioning the automated controls for the existing four generator primary powerhouse at Doris, and the purchase of construction equipment to erect the processing plant building in 2016. Further, TMAC designed and completed fabrication of the processing plant building, initiated on-site construction of the processing plant building foundations, and completed the Gekko processing plant flowsheet design. TMAC took advantage of the opening of quarries and the initiation of earthworks related to the process plant foundation construction to opportunistically advance Doris Airstrip improvements aimed at lengthening and widening the airstrip. Finally, TMAC ordered long lead time items and initiated fabrication of the processing plant.

Underground operations continued in 2015. Significant activities included delivery of narrow-vein test mining equipment via an airlift in the spring and the purchase of mobile mine equipment capable of mining at a rate of 1,000 tonnes per day for delivery via sealift. TMAC also developed a narrow vein undercut test drift at Doris to validate the PFS mining model and cost assumptions, ordered the first year mining supplies for delivery by sealift, initiated and completed the widening of the Doris Mine vent raise to incorporate escape-way infrastructure, and completed a tactical plan for mine development and production.

In the fall, TMAC successfully concluded the 2015 sealift including the purchase and delivery of 15 million litres of diesel fuel and delivery of the processing plant building materials to Hope Bay to allow for erection of the building in the second and third quarters of 2016.

In October, TMAC concluded a Kitikmeot-wide community consultation tour aimed at explaining the Doris amendment application and providing a general project update. Public meetings were well attended and valuable comments received.

# Activities in 2016

In 2016, TMAC focussed on completing the construction of Doris Mine. This included earthworks to complete the TIA, establish an explosives magazine, construct the process plant building and conduct a large sealift including the shipment of machinery for the process plant. The process plant was assembled in preparation for commissioning.

Concurrent with construction, underground mining continued throughout 2016 with the aim of stockpiling a quantity of ore at the surface in advance of processing.

TMAC permitting accomplishments in 2016 included the completion two public regulatory processes which resulted in the issuance of:

- an amended Doris North NIRB Project Certificate (No. 003, dated September 23, 2016); and
- an amended Type A Water Licence for the Doris Project (2AM-DOH1323 issued by the NWB, dated December 16, 2016).

During the latter part of 2016, TMAC began recruitment efforts aimed at developing a production workforce for the Doris mine.

#### Activities in 2017

TMAC commenced commercial production at Doris Mine in 2017, processing a total of 150,700 tonnes of ore mined at a grade of 11.5 g/t, containing 55,700 ounces of gold during the year. First gold was poured at Doris Mine in February, and a mine opening ceremony was conducted including community and territorial leaders in April. The focus of work at Doris Mine has been to optimize process plant availability and throughput.

In May, TMAC obtained a Type B Water Licence from the Nunavut Water Board that allows for underground bulk sampling of the Madrid deposit at two locations. Further, in the summer of 2017, TMAC undertook an underground drilling program at Doris Mine in order to examine the gold resource at depth below a diabase dyke (BTD – Below the Dyke) that intersects the ore body. This work also included exploration work at Boston Camp to further understand the Boston deposit and to support mine planning for Phase 2 (Madrid-Boston). The drilling program at Boston confirmed high grade gold zones and the potential to increases these resources, as well as Boston's potential exploration upside, along strike and at depth.

In 2017, NIRB concluded its review of the Hope Bay Phase 2 (Madrid-Boston) Draft Environmental Impact Statement (DEIS). TMAC conducted a series of meetings in the Kitikmeot during the fall of 2017 to provide communities with updates on the Hope Bay Project, including the DEIS. Following this, TMAC submitted the Final Environmental Impact Statement (FEIS) for the proposed Madrid-Boston development in December.

#### Activities in 2018

The Madrid-Boston Project Final Environmental Impact Statement was submitted to NIRB in December 2017, the FEIS final hearing was held in May 2018, and Project Certificate No. 009 was awarded in November 2018. TMAC produced over 110,000 ounces of gold during the year.

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#### **ERM's Vancouver Office**

1111 West Hastings Street 15th Floor Vancouver, British Columbia Canada V6E 2J3

T: +1 604 689 9460 F: +1 604 687 4277

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